# COMPREHENSIVE ANNUAL FINANCIAL REPORT



FISCAL YEAR ENDED JUNE 30, 2007

#### Comprehensive Annual Financial Report

For

The Fiscal Year Ended June 30, 2007

#### Prepared By:

THE FINANCE DEPARTMENT MICHAEL S. HILLSBERG, FINANCE DIRECTOR

#### COMPREHENSIVE ANNUAL FINANCIAL REPORT

#### TABLE OF CONTENTS

_	Page
I. INTRODUCTORY SECTION	
Table of Contents	
Principal Town Officials	i
Organizational Charts: Town of Hebron Finance Department Town of Hebron	ii iii
Letter of Transmittal	v-viii
Certificate of Achievement for Excellence in Financial Reporting for the Year Ended June 30, 2006	ix
II. FINANCIAL SECTION	
Independent Auditor's Report	1-2 3-10
BASIC FINANCIAL STATEMENTS	
Government-Wide Financial Statements:	
Statement of Net Assets	11 12
Fund Financial Statements:	
Balance Sheet – Governmental Funds	13
Statement of Revenues, Expenditures and Changes in Fund Balances  – Governmental Funds	14
Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities	15
Statement of Revenues and Expenditures – Budgetary Basis – Budget and Actual – General Fund	16
Statement of Fiduciary Net Assets – Fiduciary Funds	17
Statement of Changes in Fiduciary Net Assets – Pension Trust	18
Notes to Financial Statements	19_//3

#### COMPREHENSIVE ANNUAL FINANCIAL REPORT

#### TABLE OF CONTENTS

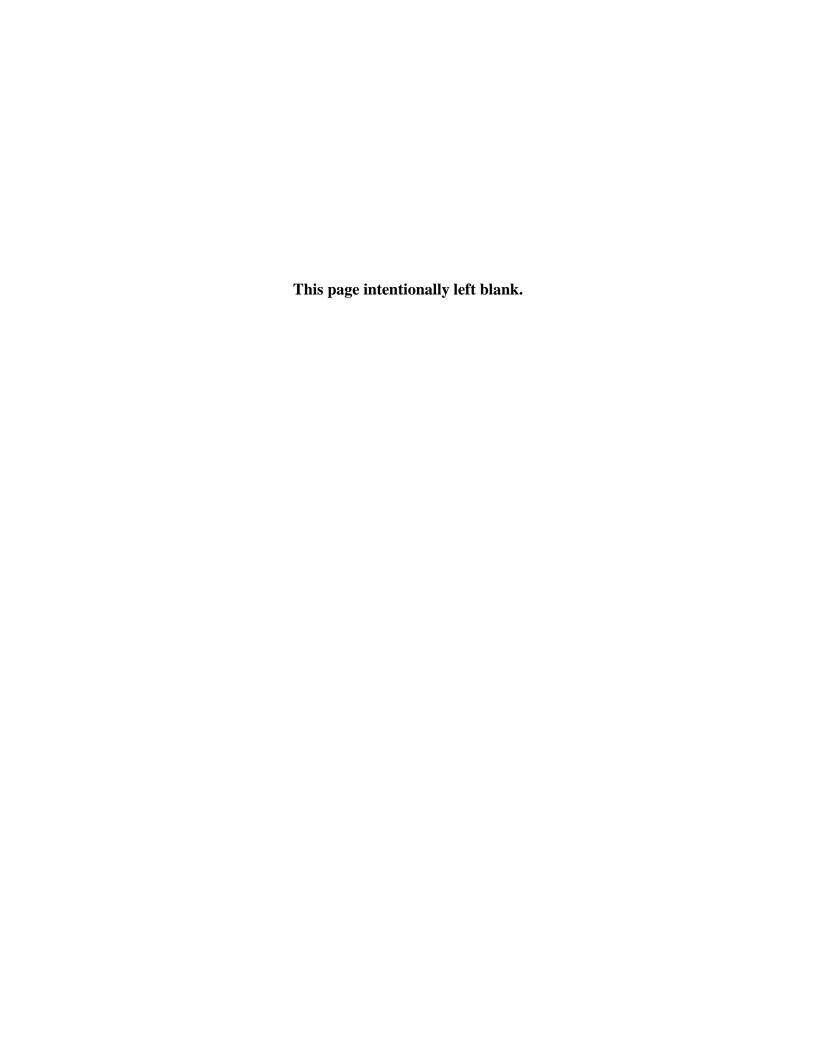
# SUPPLEMENTAL AND COMBINING NONMAJOR FUND STATEMENTS AND SCHEDULES

	_	Page
	GENERAL FUND	
	General Fund Revenues and Other Financing Sources – Budgetary Basis – Budget and Actual	45-46
	General Fund Expenditures and Other Financing Uses – Budgetary Basis – Budget and Actual	47-49
	NONMAJOR GOVERNMENTAL FUNDS	
	Combining Balance Sheet	52-53
	Combining Statement of Revenues, Expenditures and Changes in Fund Balances	54-55
	AGENCY FUNDS	
	Statement of Changes in Assets and Liabilities – Agency Funds	57
	CAPITAL ASSETS SCHEDULE	
	Schedule By Category	59
	OTHER SCHEDULE	
	Schedule of Property Taxes Levied, Collected and Outstanding	62-63
III.	STATISTICAL SECTION	
	Net Assets by Component	65
	Changes in Net Assets	66-67
	Program Revenues by Function/Program	68
	Fund Balances, Governmental Funds	70-71
	Changes in Fund Balances, Governmental Funds	72-73
	Assessed Value and Estimated Value of Taxable Property	74

#### COMPREHENSIVE ANNUAL FINANCIAL REPORT

#### TABLE OF CONTENTS

	_	Page
III.	STATISTICAL SECTION, Continued	
	Principal Property Taxpayers	75
	Property Tax Levies and Collections	76-77
	Ratios of Net General Bonded Debt Outstanding by Type	78
	Direct Governmental Activities Debt	79
	Computation of Legal Debt Limitation	80
	Demographic and Economic Statistics	81
	Principal Employers	82
	Full-Time Equivalent Town Government Employees By Functions/	
	Programs	83-84
	STATE SINGLE AUDIT	
	Report on Internal Control Over Financial Reporting and Compliance and Other	
	Matters Based on an Audit of the Financial Statements Performed in	
	Accordance with Government Auditing Standards	87-88
	Report on Compliance with Requirements Applicable to Each Major Program, on	
	Internal Control Over Compliance in Accordance with the State Single Audit	00.01
	Act and on the Schedule of Awards/Expenditures of State Financial Assistance	89-91
	Schedule of Awards/Expenditures of State Financial Assistance	92-93
	Notes to Schedule of Awards/Expenditures of State Financial Assistance	94-95
	Schedule of Findings and Questioned Costs	96-98

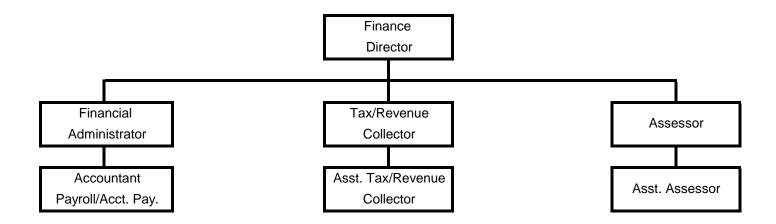


#### PRINCIPAL TOWN OFFICIALS

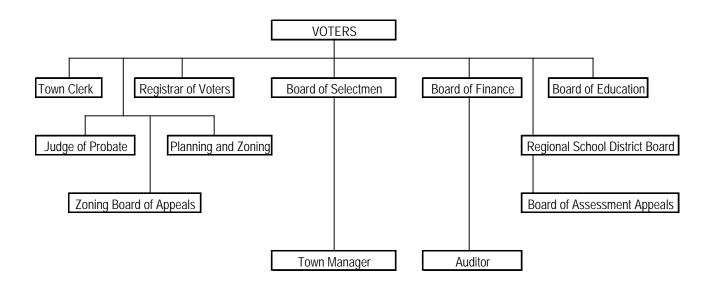
#### As of June 30, 2007

Chairman of the Board of Selectmen	Karen Strid
Town Manager	Jared S.A. Clark
Assessor	Robert Musson
Building Inspector	Foster Zucchi
Resident Trooper	Kelly Kraynak
Town Clerk	Carla Pomprowicz
Town Planner	Michael O'Leary
Finance Director	Michael S. Hillsberg
Legal Counsel	Don Holtman. Esq.
Emergency Management	J. Peter Carbone
Engineer	Nathan Jacobson & Assoc.
Fire Chief	Paul Burton
Fire Marshal	Randy Blais
Health Director	Thad King
Public Works Director	Andy Tierney
Recreation Director	Richard Calarco
Senior Affairs Director	Susan Cromie
Superintendent of Schools	Eleanor Cruz
Tax Collector	Paula Jeffers
Treasurer	Michael S. Hillsberg
AHM Youth and Family Services	Joel Rosenberg
Zoning Enforcement Officer	Foster Zucchi

# **Town of Hebron Finance Department**



#### Town of Hebron, Connecticut For the Period Ending June 30, 2007



#### **Town Agencies**

Finance

Revenue Collector

Assessor

Fire Administration

**Ambulance** 

Police

**Emergency Management** 

Fire Marshal

Building

Planning

Wetlands

Town Clerk

Canine Control

Library

Senior Services

Recreation

Public Works

Town Attorney

#### Boards/Commissions

Housing Authority
Parks and Recreation

Conservation Commission
Water Pollution Control Authority

Inlands Wetlands

Commission on Aging

Open Space/Land Acquisition

CIP Committee

 ${\bf Economic\ Development\ Comm.}$ 

Modular School Building Comm.

Historic Properties Comm.

Fire Co. #2 Building Comm.

Chatham Health District

Park Development Comm.

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# Town of Hebron

TOWN OFFICE BUILDING
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HEBRON, CONNECTICUT 06248
TELEPHONE: (860) • 228-5971
FAX: (860) • 228-4859
www.hebronct.com

DAVID W. SCHOOLCRAFT CHAIRMAN

GAYLE J. MULLIGAN VICE CHAIRMAN

MARK F. STUART

BRIAN D. O'CONNELL SELECTMAN

JEFFREY P. WATT SELECTMAN

January 8, 2008

To the Board of Finance, Town Manager and Honorable Members of the Hebron Board of Selectmen Town of Hebron, Connecticut

State law requires that all general-purpose local governments publish within six months of the close of each fiscal year a complete set of audited financial. This report is published to fulfill that requirement for the fiscal year ended June 30, 2007.

Management assumes full responsibility for the completeness and reliability of the information contained in this report, based upon a comprehensive framework of internal control that it has established for this purpose. Because the cost of internal control should not exceed anticipated benefits, the objective is to provide reasonable, rather than absolute, assurance that the financial statements are free of any material misstatements.

McGladrey & Pullen, LLP, Certified Public Accountants, have issued an unqualified ("clean") opinion on the Town of Hebron, Connecticut's financial statements for the year ended June 30, 2006. The independent auditor's report is located at the front of the financial section of this report.

Management's discussion and analysis (MD&A) immediately follows the independent auditor's report and provides a narrative introduction, overview, and analysis of the basic financial statements. The MD&A is intended to complement this letter of transmittal and should be read in conjunction with it.

#### Profile of Government

Hebron covers an area of 36.9 miles and is 20 miles southeast of Hartford. Its location is within the suburban fringe of the Hartford metropolitan area. Hebron is bounded on the east by Columbia, the southeast by Lebanon, the south by Colchester, the west by Marlborough and Glastonbury, the north by Bolton, and the northeast by Andover. The Town is traversed by Connecticut Routes 66 and 85. Included in Hebron town limits are Amston (formerly

Turnerville), once a thriving mill area, and Gilead, which grew up around the Congregational Church founded there in 1748.

Hebron is considered to be a semi-rural community. The Town's business community is located primarily along Route 66 near the intersection with Route 85. There is also a neighborhood business center located in the southern part of Town near Amston Lake.

The Town of Hebron adopted a charter in 1988, effective as of November 21, 1989. The Charter was amended on November 5, 1996 and again on November 4, 2003. The Charter retains a Town meeting form of government, with an elected five-member Board of Selectmen serving overlapping four-year terms and a six-member Board of Finance serving overlapping four-year terms. A Town Manager, appointed by the Board of Selectmen, acts as the chief executive and chief administrative officer of the Town, and is responsible to the Board of Selectmen for the administration of all departments and agencies with elected heads or members. The Town Manager has the authority to appoint various officers, including a Finance Director who, among other duties, acts as the Town Treasurer and the agent of all Town funds.

The Board of Education is the policy-making body for grades kindergarten through six. Grades seven through twelve are governed by Regional School District Number 8, composed of the Towns of Hebron, Andover and Marlborough. A member town may withdraw from the District, but such withdrawal does not affect the obligation of the member town to District bondholders.

The Town provides a full range of services including public safety, street maintenance, sanitation, health and human services, public parks and recreation, library, education, culture, public improvement, planning, zoning, sewer and general administrative services.

#### **Regional School District Number 8**

Regional School District No. 8 was organized in 1957 under provisions of the Connecticut General Statutes, Section 10-45, after approval by the member towns of Hebron, Andover and Marlborough. Regional Hebron Andover Marlborough (RHAM) Middle School in Hebron accommodates grades 7 and 8, and Regional Hebron Andover Marlborough (RHAM) High School in Hebron serves grades 9-12. Each member town maintains and funds its own school district, which provides elementary education grades K-6.

#### Local Economy

The Town aggressively pursues economic and physical stabilization and revitalization. After many years of steady population growth, Hebron has recently seen a 21% increase in population from 1990 to 2000 (Source: Federal Census). Consequently the Town is involved with several projects which will improve both the tax base and quality of life in Hebron.

#### Major Initiatives:

**Acquisition of Two Pieces of Public Works Equipment (Snow Plows)** – The Hebron Public Works Department in keeping with the capital replacement program established, these two trucks are part of the capital improvement replacement program. The trucks ordered are designed to

have the Town be on a one large truck per year replacement program and one truck was a medium size plow truck.

**Development of the East Street Parcels.** This project consists of two parcels slated for use as a recreational facility and a small portion as a public works satellite facility for the north end of Town. The Town has approved a Bond Authorization for \$4,494,000 for recreational development which will maximize the number of recreational fields in the community and enhance the amount of open space for the community. The Town anticipates that most of the development should occur in next two fiscal years.

#### Relevant Financial Policies:

#### **Budgetary Control**

The Town maintains extensive budgetary controls. The objective of these controls is to ensure compliance with legal provisions embodied in the annual appropriated budget approved by the Board of Selectmen and Board of Finance. Activities of the general fund are included in the annual appropriated budget. Project-length budgets are prepared for the capital projects funds. The level of budgetary control (i.e., the level at which expenditures cannot legally exceed the appropriated amount) is the departmental level within each fund. The Town also maintains an encumbrance accounting system as one method of maintaining budgetary control. Unencumbered amounts lapse at year end. Encumbered amounts at year end are reported as reservations of fund balance.

As demonstrated by the statements and schedules included in the financial section of this report, the Town continues to meet its responsibility for sound financial management.

#### Cash Management

It is the policy of the Town to invest funds in a manner which will provide the highest investment return with the maximum security while meeting the daily cash flow demands of the Town and conforming to all statutes governing the investment of funds. Idle cash during the year was invested in temporary, legally permitted investments on a short-term basis.

#### Pension Plan

The Town administers a single employer public employee retirement system (PERS). In addition, Board of Education teachers are fully covered by the noncontributory State Teachers' Retirement System. The Town of Hebron PERS completed the year with net assets available at fair value of approximately \$1,719,455.

Substantially all Town employees and Board of Education non-certified employees are eligible to participate in a defined contribution money accumulation pension plan. In a defined contribution plan, benefits depend solely on amounts contributed to the plan plus investment earnings. To be eligible to participate in the plan, the employee must be at least twenty-one years of age and complete one year of service. The Plan does not allow for employee contributions. The Town contributes five percent of compensation for Board of Education non-certified employees and seven percent for all Town employees. Plan assets are invested and

administered by ING Life Insurance and Annuity Company. At June 30, 2007, there were approximately 80 participants in the plan. The Town contributes seven percent of compensation for two Town employees to ICMA and fifteen percent for the Town Manager to ICMA. Plan assets are invested and administered by ICMA. At June 30, 2007, there were three participants in the plan. Employer contributions become fully vested upon completion of six years of service.

#### Risk Management

The Town has a comprehensive program for managing all areas of risk, which includes health and life insurance for active and retired employees, workers' compensation, heart and hypertension, property and casualty, general liability, professional liability, and others including theft, performance and surety.

#### Awards and Acknowledgments:

The Government Finance Officers Association of United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the Town of Hebron, Connecticut for its comprehensive annual financial report (CAFR) for the fiscal year ended June 30, 2006. This was the second year that Hebron has received this prestigious award. In order to be awarded a Certificate of Achievement, a government must publish an easily readable and efficiently organized comprehensive annual financial report. This report must satisfy both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. We believe our current comprehensive annual financial report continues to meet the Certificate of Achievement Program's requirements and we are submitting it to the GFOA to determine its eligibility for another certificate.

The preparation of this report on a timely basis could not have been accomplished without the efficient and dedicated services of the entire Finance Department staff and members of other departments who assisted in its compilation. I would like to express my appreciation to all members of the Town who assisted in its preparation. The combined support of you, the Town Manager, Board of Selectmen and the Board of Finance, who remain committed to fiscal integrity and financial leadership, is also appreciated.

Respectfully submitted,

Mulel Sta

Michael S. Hillsberg

Finance Director

# Certificate of Achievement for Excellence in Financial Reporting

Presented to

# Town of Hebron Connecticut

For its Comprehensive Annual
Financial Report
for the Fiscal Year Ended
June 30, 2006

A Certificate of Achievement for Excellence in Financial Reporting is presented by the Government Finance Officers Association of the United States and Canada to government units and public employee retirement systems whose comprehensive annual financial reports (CAFRs) achieve the highest standards in government accounting and financial reporting.

UNITE OFFICE AND AND ANABA CORPORATION SO CHICAGO

Olme S. Cox

Your R. Ener

President

**Executive Director** 

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# McGladrey & Pullen

Certified Public Accountants

#### INDEPENDENT AUDITOR'S REPORT

To the Members of the Board of Finance Town of Hebron, Connecticut

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Town of Hebron, Connecticut (the "Town") as of and for the year ended June 30, 2007, which collectively comprise the Town's basic financial statements, as listed in the table of contents. These financial statements are the responsibility of the Town's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in "Government Auditing Standards" issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the Town of Hebron, Connecticut as of June 30, 2007, and the respective changes in financial position thereof and the budgetary information for the General Fund for the year then ended in conformity with accounting principles generally accepted in the United States of America.

As described in Note 13 to the basic financial statements, the Town adopted the infrastructure provision of GASB Statement No. 34 as of July 1, 2006.

In accordance with "Government Auditing Standards," we have also issued our report dated January 8, 2008 on our consideration of the Town of Hebron, Connecticut's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with "Government Auditing Standards" and should be considered in assessing the results of our audit.

The management discussion and analysis on pages 3 through 10 is not a required part of the basic financial statements, but is supplementary information required by the accounting principles generally accepted in the United States of America. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Town's basic financial statements. The introductory section, the budgetary detail, combining and individual nonmajor fund statements, capital assets schedule, other schedule, and the statistical section are presented for purposes of additional analysis and are not a required part of the basic financial statements. The budgetary detail, combining and individual nonmajor fund statements, capital asset schedule and other schedule have been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, are fairly stated in all material respects in relation to the basic financial statements taken as a whole. The introductory section and the statistical section have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we express no opinion on them.

McGladrey of Pullen, LLP

New Haven, Connecticut January 8, 2008

#### Town of Hebron, Connecticut Management's Discussion and Analysis June 30, 2007

As management of the Town of Hebron, Connecticut (the "Town") we offer readers of the financial statements this narrative overview and analysis of the financial activities of the Town for the fiscal year ended June 30, 2007. We encourage readers to consider the information presented here along with additional information we have furnished in our letter of transmittal, as well as the Town's basic financial statements that follow this section.

#### **Financial Highlights**

- 1. On a government-wide basis, the assets of the Town exceeded its liabilities resulting in total net assets at the close of the fiscal year of \$52,012,125.
- 2. On a government-wide basis, during the year, the Town's net assets increased by \$700,986. Governmental activities expenses were \$30,480,714, while revenues were \$31,181,700.
- 3. At the close of the year, the Town's governmental funds reported, on a current financial resource basis, combined ending fund balances of \$6,585,226, an increase of \$512,057 from the prior fiscal year. Of the total fund balance as of June 30, 2007, \$6,409,717 represents the combined unreserved fund balance in the general fund, special revenue funds, capital projects funds and permanent fund.
- 4. At the end of the current fiscal year, the total fund balance for the general fund alone was approximately \$2.8 million, a decrease of \$1,017,391 from the prior fiscal year. Unreserved General Fund fund balance at year-end represents 9% of total general fund expenditures and transfers out.
- 5. The Town's debt decreased by approximately \$1.2 million during the current fiscal year.

#### **Overview of the Financial Statements**

This discussion and analysis are intended to serve as an introduction to the Town's basic financial statements. The basic financial statements comprise three components: 1) government-wide financial statements; 2) fund financial statements; and 3) notes to the financial statements. This report also contains other supplementary information as well as the basic financial statements.

#### **Government-Wide Financial Statements**

The government-wide financial statements are designed to provide readers with a broad overview of the Town's finances, in a manner similar to a private-sector business. All of the resources the Town has at its disposal are shown, including major assets such as buildings and infrastructure. A thorough accounting of the cost of government is rendered because the

statements present all costs, not just how much was collected and disbursed. They provide both long-term and short-term information about the Town's overall financial status.

The statement of net assets presents information on all of the Town's assets and liabilities, with the difference reported as net assets. Over time, increases or decreases in net assets may serve as an indicator of whether the financial position of the Town is improving or deteriorating. It speaks to the question of whether or not, the Town, as a whole is better or worse off as a result of this year's activities. Other non-financial factors will need to be considered, however, such as changes in the Town's property tax base and the condition of the Town's infrastructure, to assess the overall health of the Town.

The statement of activities presents information showing how the government's net assets changed during the most recent fiscal year. All of the current year's revenues and expenses are taken into account regardless of when cash is received or paid. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flow in some future fiscal period, uncollected taxes and earned but unused vacation leave are examples.

The governmental activities of the Town of Hebron include education, general government services, public safety, public works, planning & development, human services and community services. Property taxes, charges for services and state and federal grants finance most of these activities. The Town currently has no business type activities.

The government-wide financial statements (statement of net assets and statement of activities) can be found on pages 11-12 of this report.

#### **Fund Financial Statements**

A fund is a grouping of related accounts that is used to maintain control and accountability over resources that have been segregated for specific activities or objectives. The Town, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. The Town has three kinds of funds:

**Governmental funds.** Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of expendable resources, as well as on balances of expendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The Town maintains 17 individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues,

expenditures, and changes in fund balances for the General Fund, Debt Management Fund, Sewer Assessment Fund and Capital Projects Fund, which are considered major funds. Data from the other governmental funds are combined into a single, aggregated presentation as Other Governmental Funds. Non-major governmental funds for the Town include the Hebron Park Fund, the Miscellaneous Grants Fund, the WPCA Sewer Operation Fund, the Small Cities Grant Fund, the Marion Celio Angel Fund, the Land Acquisition Fund, Douglas Library Fund, the Recreation Fund, the Historic Records Preservation Fund, the EMS Fund, the Tri-Centennial Commission Fund and the Cafeteria Fund. These are all considered special revenue funds. Permanent Funds consist of the Cemetery Trust Fund. Individual fund data for each of these non-major governmental funds is provided in the combining balance sheets on pages 52-53 and in the combining statement of revenues, expenditures and changes in fund balances (deficits) on pages 54-55.

The Town adopts an annual appropriated budget for its general fund. A budgetary comparison statement has been provided for the general fund to demonstrate compliance with the authorized budget. The statement of revenues, expenditures, encumbrances and transfers out on a budgetary basis can be found on page 16.

The basic governmental fund financial statements (balance sheet and statement of revenues, expenditures and changes in fund balances) can be found on pages 13-14 of this report.

**Proprietary funds.** The Town maintains no proprietary funds.

**Fiduciary funds.** Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide financial statement because the resources of those funds are not available to provide services to the Town's constituency. The Town has a pension trust fund and agency funds. The accounting used for fiduciary funds is much like that used for proprietary funds. The basic fiduciary fund financial statements can be found on pages 17-18 of this report.

#### **Notes to the Financial Statements**

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on pages 19-43 of this report.

The notes to this report also contain certain information concerning the Town's progress in funding its obligation to provide pension benefits to its employees.

#### **Government-wide Financial Analysis**

As noted earlier, net assets may serve over time as a useful indicator of a government's financial position and an important determinant of its ability to finance services in the future. On a government-wide basis, the Town's assets exceeded its liabilities by \$52,012,125 at June 30, 2007.

#### TOWN OF HEBRON, CONNECTICUT

**Net Assets (\$000's)** 

As of June 30, 2007 and 2006			June	30, 2006,	
	June 30, 2007			As Restated	
	F	Primary	F	Primary	
	Go	vernment	Government		
	Gov	ernmental	Governmental		
	A	ctivities	Activities		_
Current and other assets	\$	8,570	\$	8,458	
Capital assets	53,567			54,270	*
Total Assets		62,137		62,728	*
Current liabilities		1,584		1,691	
Long-term liabilities		8,541		9,726	
Total Liabilities		10,125		11,417	_
Investment in capital assets, net of related debt		44,096		43,642	*
Restricted		10		10	
Unrestricted		7,906		7,659	
Total Net Assets	\$	52,012	\$	51,311	_

<sup>\*</sup> It should be noted that in the current fiscal year, the Town valued and accounted for all infrastructure assets. In the prior year, the Town only accounted for infrastructure acquired from July 1, 2002 through June 30, 2006. As a result, the beginning balance, July 1, 2006, of capital assets, was restated as required by GASB Statement No. 34.

Total net assets for Governmental Activities at fiscal year-end were \$52 million, up from \$51 million in the previous year after restatement of capital assets. Of the Town's total net assets at June 30, 2007, \$7.9 million or 15.2% is unrestricted. This compares with last year's total unrestricted net assets of \$7.7 million or 23.3% unrestricted.

The largest portion of the Town's net assets, 85%, reflects its investment in capital assets (e.g., land, buildings, machinery and equipment and infrastructure), net of depreciation and any outstanding debt related to these assets. The Town uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although the Town's investment in its capital assets is reported net of related debt, it should be noted that the

resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

Unrestricted net assets of \$7,906 may used to meet the Town's ongoing obligations to citizens and creditors.

#### TOWN OF HEBRON, CONNECTICUT Changes in Net Assets (\$000's) For the Years Ended June 30, 2007 and 2006

	June 30, 2007 Primary Government Governmental Activities		June 30, 2006 Primary Government Governmental Activities	
Revenues:				
Program Revenues:	Φ.	2.002	Φ	1.066
Charge for services	\$	2,093	\$	1,966
Operating grants and contributions		5,856		6,424
Capital grants and contributions		390		269
General Revenues:				
Property taxes		21,458		20,119
Grants not restricted to specific programs		895		541
Unrestricted investment earnings				337
Total revenues	31,181		29,656	
Expenses:				
General government		3,387		3,034
Education		22,301		21,180
Public safety		1,025		1,106
Health and welfare		1,307		1,088
Public works		1,415		1,183
Sewer and other		556		540
Interest on long-term debt		489		321
Total expenses		30,480		28,452
Change in net assets		701		1,204
Net Assets, beginning		51,311		31,824
Restatement for infrastructure				18,283
Net Assets, ending		52,012	\$	51,311

<sup>\*</sup> The beginning balance of net assets was restated to account for the complete valuation of Town infrastructure as of July 1, 2006. The restatement of the changes to Net Assets for the year ended June 30, 2006 was not practical due to the current year valuation.

#### **Governmental Activities**

For Governmental Activities, more than 68.8% of the revenues were derived from property taxes, followed by 18.8% from other intergovernmental revenues.

Major revenue factors included:

- 1. Property tax revenues recorded during fiscal year 2007 reflect an increase in the mill rate for the current levy and a revaluation.
- 2. Investment income was better than anticipated.

For Governmental Activities, 73.2% of the Town's expenditures relates to education, 3.4% relates to public safety, 11.1% to general government, 4.6% to public works, 4.3% to health and human services, 1.6% to interest on long-term debt, and those are the major percentages.

Major expenditure factors include:

1. Education expenditures in the General Fund increased by 5.2% from \$21.2 million to \$22.3 million.

#### Financial Analysis of the Fund Financial Statements

As noted earlier, the Town uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

Governmental funds. The focus of the Town's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the Town's financing requirements. In particular, unreserved fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

As of the end of the current fiscal year, the Town's general fund reported combined ending fund balances of approximately \$2.8 million, a decrease of \$1,017,391 as reported on June 30, 2006; \$2,597,544 of this total amount constitutes unreserved fund balance that is available for spending at the Town's discretion. The remainder of fund balance is reserved to indicate that it is not available for new spending because it has already been committed: \$158,472 for encumbrances.

As stated earlier, the fund balance of the Town's general fund decreased by \$1,017,391 during the current fiscal year. The key factor in this decrease is as follows:

1. Increase in transfers out of approximately \$1 million primarily to the Capital Projects Fund to fund capital outlay.

As of the end of the current fiscal year, the Debt Management Fund increased by \$663,833, due to a transfer of \$593,787.

The Sewer Assessment Fund decreased its fund balance by \$184,891, ending with a fund balance of \$358,828 as of June 30, 2007. This decrease was caused by transfers out of \$480,000.

The Capital Projects Fund had an increase in fund balance of \$738,689 as capital outlay did not exceed revenues and transfers in the current year.

#### **General Fund Budgetary Highlights**

The difference between the original budget and the final amended budget was \$1,248,125. The additional appropriations approved during the year were principally for debt management, purchase of a fire truck and other capital improvements.

During the year, actual revenues and other financing sources on a budgetary basis were approximately \$29.1 million, which exceeded budgetary estimates by \$621,183. Actual tax revenues exceeded budget by \$243,141, which in part represents more aggressive pursuit of delinquent taxes. Actual fees, permits and licenses were \$28,988 under budget due to less activity than expected in building fees, conveyance tax, engineering fees, and other fees. Interest income was \$154,337 over budget due to higher than expected interest rates.

Actual expenditures on a budgetary basis and other financing uses totaled \$30,196,688, which were less than actual revenues and other financing sources on a budgetary basis by \$38,384.

#### **Capital Assets and Debt Administration**

Capital assets. The Town's investment in capital assets for its governmental activities as of June 30, 2007, amount to \$53,567,261 net of accumulated depreciation. This investment in capital assets includes land, building and system improvements, machinery and equipment, park facilities, and infrastructure.

#### TOWN OF HEBRON, CONNECTICUT

**Capital Assets (Gross)** 

As of June 30, 2007 and 2006		June 30, 2006,	
	June 30, 2007	As Restated	
Land	\$ 9,610,993	\$ 9,610,993	
Construction in progress	226,310	-	
Buildings and improvements	24,923,321	24,923,321	
Furniture and equipment	7,310,586	7,041,690	
Infrastructure	20,498,118	20,120,022	
Total	\$ 62,569,328	\$ 61,696,026	

Additional information can be found in Note 7 of this report.

Major capital asset events during the current fiscal year included the following:

- 1. Replacement of public works vehicles (\$198,000).
- 2. Improvements to the Town's facilities (\$226,000)

Long-term debt. At the end of the current fiscal year, the Town had total bonds and notes outstanding of \$9,842,346. 100% of this debt is backed by the full faith and credit of the Town. The Town's total debt decreased by \$1,188,331 during fiscal 2007.

The last bond rating was for the General Obligation Bond Issue of 2004 for Fire Company #2, totaling \$1,800,000. The Bonds were rated Al by Moody's Investor Service.

The overall statutory debt limit for the Town is equal to seven times annual receipts from taxation or \$149,053,443.

Additional information on the Town of Hebron's long-term debt can be found in Note 8 of this report.

#### **Economic Factors and Next Year's Budgets and Rates**

The Town has not been immune from the effects of the national economic downturn. As of June 2007, the unemployment rate for the Hebron Labor Market Area was 3.9%, as in prior year. Connecticut's overall unemployment rate stands at 4.4%, compared with 4.3 % for the same time last year. The State of Connecticut continues to reduce funding to the Town and other municipalities. This, coupled with unfunded educational mandates and increased employee benefit costs, creates a challenge for Hebron. The Town, however, is poised to overcome such challenges with its commitments to economic development, cost reduction, debt reduction and a comprehensive re-zoning plan.

#### **Requests for Information**

The financial report is designed to provide a general overview of the Town's finances for all those with an interest in government's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the Town of Hebron, Finance Director, 15 Gilead Street, Hebron, Connecticut 06248.

#### STATEMENT OF NET ASSETS

June 30, 2007

	Governmental Type Activities
Assets	
Cash and cash equivalents	\$ 6,654,703
Receivables, net of allowance for collection losses:	
Property taxes, net	449,696
Assessments and user fees	1,319,586
Intergovernmental and other	140,861
Inventories	4,943
Capital assets, non-depreciable	9,837,303
Capital assets, net of accumulated depreciation	43,729,958
Total assets	62,137,050
Liabilities	
Accounts payable and accruals	259,637
Unearned revenue	113,018
Noncurrent liabilities:	
Due in less than one year	1,211,530
Due in more than one year	8,540,740
Total liabilities	10,124,925
Net Assets	
Investment in capital assets, net of related debt	44,037,991
Restricted:	
Nonexpendable - permanent trust	10,432
Unrestricted	7,963,702
Total net assets	\$ 52,012,125

The notes to the financial statements are an integral part of this statement.

#### STATEMENT OF ACTIVITIES

#### For the Year Ended June 30, 2007

									Net (Expense) Revenue and
									Change in
			Program Revenues					Net Assets	
				Operating				Capital	Primary Government
			Charges for		Grants and		Grants and		
<u>Functions/Programs</u>		Expenses	Services		Contributions		Contributions		Total
Primary government:									
Governmental activities:									
General government	\$	(3,387,354)	\$	578,297	\$	35,542	\$	-	\$ (2,773,515)
Public safety		(1,025,330)		18,999		15,597		168,934	(821,800)
Civic and human service		(1,306,503)		702,997		43,711		-	(559,795)
Planning and land use		(168,871)		57,494		-		-	(111,377)
Public works		(1,415,397)		442,088		-		221,346	(751,963)
Sewer fees		(387,373)		59,497		-		-	(327,876)
Education		(22,300,802)		233,331		5,761,297		-	(16,306,174)
Interest on long-term debt		(489,084)		-		-		-	(489,084)
Total governmental activities	\$	(30,480,714)	\$	2,092,703	\$	5,856,147	\$	390,280	(22,141,584)
Property taxes								21,457,967	
Grants and contributions not restricted to specific programs  Unrestricted investment earnings  Total general revenues									
							895,606		
							488,997		
							22,842,570		
Change in net assets								700,986	
	Net assets - beginning, as restated							51,311,139	
Net assets - ending								\$ 52,012,125	

The notes to the financial statements are an integral part of this statement.

### **BALANCE SHEET - GOVERNMENTAL FUNDS**

June 30, 2007

		Major Funds				Other Nonmajor		Total				
		General		Debt		Sewer		Capital	G	overnmental	C	overnmental
		Fund	N	Management		Assessment		Projects		Funds		Funds
Assets												
Cash and cash equivalents	\$	2,101,642	\$	1,973,359	\$	337,795	\$	1,269,349	\$	972,558	\$	6,654,703
Receivables (net of allowances for		, - ,-	·	, , ,-		,	·	,,.	·	,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,		,,,,,
collection losses):												
Property taxes		449,696		-		-		-		-		449,696
Assessments and user fees		_		_		1,307,994		_		11,592		1,319,586
Intergovernmental and other		139,375		_		-		-		1,486		140,861
Due from other funds		730,412		_		-		-		54,175		784,587
Inventories		-		-		-		-		4,943		4,943
<b>Total assets</b>	\$	3,421,125	\$	1,973,359	\$	1,645,789	\$	1,269,349	\$	1,044,754	\$	9,354,376
Liabilities	\ <u></u>											
Accounts payable and accruals	\$	70,553	\$	_	\$	_	\$	81,771	\$	51,243	\$	203,567
Due to other funds	Ψ	207,322	Ψ	_	Ψ	6,217	Ψ	467,058	Ψ	103,990	Ψ	784,587
Deferred revenues		387,234		_		1,280,744		-		-		1,667,978
Unearned revenues		_		_		-		_		113,018		113,018
Total liabilities		665,109		-		1,286,961		548,829		268,251		2,769,150
Fund balances												
Reserved for:												
Encumbrances		158,472		_		_		1,662		_		160,134
Inventories		-		_		_				4,943		4,943
Permanent fund		_		_		_		_		10,432		10,432
Unreserved:										-, -		-, -
Designated for specific projects		_		_		_		759,625		_		759,625
Unreserved/undesignated:												
General Fund		2,597,544		_		-		-		-		2,597,544
Special revenue funds		_		1,973,359		358,828		-		761,128		3,093,315
Capital projects funds		-		-		-		(40,767)		-		(40,767)
<b>Total fund balances</b>		2,756,016		1,973,359		358,828		720,520		776,503		6,585,226
Total liabilities and												
fund balances	\$	3,421,125	\$	1,973,359	\$	1,645,789	\$	1,269,349	\$	1,044,754		
	net as	sets are differ	rent l	oecause:		es in the staten		of	c		•	
		and therefore		_			ı ııııa	neiai resource	3			53,567,261
						e to pay for cu	irrent	-period				
		_						d in the funds				1,667,978
		crued interest										(56,070)
					onds	payable, are n	ot du	e and payable				
						re not reported						(9,752,270)
	Net asse	ts of governm	nenta	l activities							\$	52,012,125

# STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - GOVERNMENTAL FUNDS $% \left( \mathcal{L}\right) =\left( \mathcal{L}\right) +\left( \mathcal{L}\right)$

For the Year Ended June 30, 2007

					Other	
	- C 1	Major		G. t. I	Nonmajor	Total
	General	Debt	Sewer	Capital	Governmental	Governmental
	Fund	Management	Assessment	Projects	Funds	Funds
REVENUES						
Property taxes	\$ 21,310,125	\$ -	\$ -	\$ -	\$ -	\$ 21,310,125
Intergovernmental	6,776,104	-	-	270,839	83,450	7,130,393
Charges for services	538,062	-	265,945	-	1,191,219	1,995,226
Income from investments	279,337	70,046	29,164	71,466	31,791	481,804
Other revenues	325,535	-	-	-	38,032	363,567
Total revenues	29,229,163	70,046	295,109	342,305	1,344,492	31,281,115
EXPENDITURES						
Current:						
General government	2,096,315	-	-	-	-	2,096,315
Public safety	559,211	-	-	-	10,833	570,044
Civic and Human Service	539,306	-	-	-	596,096	1,135,402
Planning and land use	112,811	-	_	-	17,737	130,548
Public Works	845,547	_	_	_	-	845,547
Sewer fees	7,830	-	_	_	341,220	349,050
Insurance and benefits	834,144	_	_	_	-	834,144
Education	21,795,507	_	_	_	232,340	22,027,847
Debt service:	,,				- ,-	,,.
Principal	1,220,920	_	_	_	_	1,220,920
Interest	429,682	_	_	_	_	429,682
Capital outlay	.25,002	_	_	1,127,610	1,949	1,129,559
Total expenditures	28,441,273	-	-	1,127,610	1,200,175	30,769,058
Revenues over (under)						
expenditures	787,890	70,046	295,109	(785,305)	144,317	512,057
OTHER FINANCING SOURCES						
(USES)						
Transfers in	530,000	593,787	_	1,523,994	217,500	2,865,281
Transfers out	(2,335,281)	-	(480,000)	-	(50.000)	(2,865,281)
Total other financing	(2,000,201)		(100,000)		(20,000)	(2,000,201)
sources (uses)	(1,805,281)	593,787	(480,000)	1,523,994	167,500	-
Excess (deficiency) of revenues over						
expenditures and other						
financing sources (uses)	(1,017,391)	663,833	(184,891)	738,689	311,817	512,057
FUND BALANCES, beginning	3,773,407	1,309,526	543,719	(18,169)	464,686	6,073,169
FUND BALANCES, ending	\$ 2,756,016	\$ 1,973,359	\$ 358,828	\$ 720,520	\$ 776,503	\$ 6,585,226

# RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES

For the Year Ended June 30, 2007

Amounts reported for governmental activities in the statement of activities are different because:

Net change in fund balances – total governmental funds	\$ 512,057
Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated	
useful lives and reported as depreciation expense. This is the amount by which capital outlays exceeded depreciation in the current period.	(702,832)
Revenues reported in the statement of activities that do not provide current financial resources are not reported as revenues in the funds until they become measurable and available.	(294,346)
The issuance of long-term debt (e.g., bonds, leases) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net assets. Also, governmental funds report the effect of issuance costs, premiums, discounts, and similar items when debt is first issued, whereas these amounts are deferred and amortized in the statement of activities. This amount is the net effect of these differences in the treatment of long-term debt and related items.	1,189,999
Some expenses reported in the statement of activities that do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds until they are paid.	(3,892)
Change in net assets of governmental activities	\$ 700,986

# STATEMENT OF REVENUES AND EXPENDITURES - BUDGETARY BASIS - BUDGET AND ACTUAL - GENERAL FUND

For the Year Ended June 30, 2007

	Original	Revised Final	Actual Budgetary Basis	Variance With Final Budget Positive (Negative)
REVENUES				
Property taxes, interest and lien fees	\$ 21,066,984	\$ 21,066,984	\$ 21,310,125	\$ 243,141
Intergovernmental	6,077,848	6,077,848	6,091,104	13,256
Charges for services	672,050	567,050	538,062	(28,988)
Income from investments	125,000	125,000	279,337	154,337
Other	86,098	86,098	325,535	239,437
Total revenues	28,027,980	27,922,980	28,544,163	621,183
EXPENDITURES				
General government	2,153,089	2,156,509	2,094,180	62,329
Public Safety	695,198	594,061	569,941	24,120
Civic and Human Service	545,148	552,698	542,041	10,657
Planning and Land Use	114,469	118,989	113,456	5,533
Public Works	924,984	917,959	880,031	37,928
Sewer fees	8,640	8,640	7,830	810
Insurance and benefits	845,375	838,429	834,144	4,285
Education	21,216,841	21,200,242	21,169,182	31,060
Debt service	1,639,776	1,650,706	1,650,602	104
Total expenditures	28,143,520	28,038,233	27,861,407	176,826
Revenues over (under) expenditures	(115,540)	(115,253)	682,756	798,009
OTHER FINANCING SOURCES (USES)				
Transfers in	1,039,709	530,000	530,000	-
Appropriation of fund balance	57,700	759,625	-	(759,625)
Transfers out	(981,869)	(2,335,281)	(2,335,281)	-
<b>Total other financing sources (uses)</b>	115,540	(1,045,656)	(1,805,281)	(759,625)
Revenues and other financing sources over expenditures and other financing uses	\$ -	\$ (1,160,909)	\$ (1,122,525)	\$ 38,384

### STATEMENT OF FIDUCIARY NET ASSETS - FIDUCIARY FUNDS June 30, 2007

	<u>,</u>	Pension Trust Fund		Agency Funds	
ASSETS					
Cash and cash equivalents	\$	-	\$	90,545	
Investments		1,719,455		-	
		1,719,455 90,		90,545	
LIABILITIES					
Amounts held for others		-		90,545	
Total liabilities		-		90,545	
NET ASSETS HELD IN TRUST FOR PENSION BENEFITS	\$	1,719,455	\$	-	

### STATEMENT OF CHANGES IN FIDUCIARY NET ASSETS - PENSION TRUST

For the Year Ended June 30, 2007

	Pension Trust Fund
ADDITIONS	
Contributions	
Employer	\$ 181,528
<b>Total contributions</b>	181,528
Investment Income	14.050
Interest and dividends	14,050
Net appreciation in fair value of investments	168,487
Net investment income	182,537
Total additions	364,065
DEDUCTIONS	
Benefits	73,498
Change in net assets	290,567
NET ASSETS HELD IN TRUST	
Beginning of year	1,428,888
End of year	\$ 1,719,455

# NOTES TO FINANCIAL STATEMENTS June 30, 2007

#### **Note 1.** Summary of Significant Accounting Policies

#### **Reporting entity**

The Town of Hebron, Connecticut (the "Town"), was incorporated in 1708. The Town operates under a Charter which became effective in November 1988 and was most recently amended in November 2003. The form of government includes an elected Board of Selectmen consisting of five members, an elected six member Board of Finance, and an elected seven member local Board of Education.

The legislative power of the Town is vested with the Board of Selectmen and the Town Meeting. The Board of Selectmen may enact, amend or repeal ordinances and resolutions. The administration of Town offices and agencies, with the exception of the local Board of Education, is the responsibility of the Town Manager, who is appointed by the Board of Selectmen.

The Board of Finance is responsible for financial and taxation matters as prescribed by Connecticut General Statutes, and is responsible for presenting fiscal operating budgets for Town Meeting approval.

The Town provides the following services: police, fire, community health and social services, solid waste removal, cultural and recreation services, education, streets and highways, planning and zoning, public improvements and general administrative services.

Accounting principles generally accepted in the United States of America require that the reporting entity include (1) the primary government, (2) organizations for which the primary government is financially accountable and (3) other organizations for which the nature and significance of their relationship with the primary government are such that exclusion would cause the reporting entity's financial statements to be misleading or incomplete. The criteria provided in Government Accounting Standards Board Statement Codification 2100 have been considered and there are no agencies or entities which should be presented with the Town.

#### Government-wide and fund financial statements

The government-wide financial statements (i.e., the statement of net assets and the statement of activities) report information on all of the nonfiduciary activities of the primary government. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities normally are supported by taxes and intergovernmental revenues.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to

## NOTES TO FINANCIAL STATEMENTS, Continued June 30, 2007

meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenues.

Separate fund financial statements are provided for governmental funds and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds are reported as separate columns in the fund financial statements.

### Measurement focus, basis of accounting, and financial statement presentation

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are fiduciary fund financial statements, except for Agency Funds which have no measurement focus. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied for. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the Town considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures are generally recorded when a liability is incurred as under accrual accounting, however, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due (matured).

Property taxes when levied for, intergovernmental revenue when eligibility requirements are met, licenses, and interest associated with the current fiscal period are all considered to be susceptible to accrual (measurable) and so have been recognized as revenues of the current fiscal period, if available. All other revenue items are considered to be measurable only when cash is received by the Town, or specifically identified.

The Town reports the following major governmental funds:

The *General Fund* is the Town's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

The *Debt Management Fund* is used to account for the accumulation of reserves to stabilize the effect on the mill rate of future debt service requirements.

The *Capital Projects Fund* is used to account for the financial resources for the acquisition and construction of major capital facilities.

## NOTES TO FINANCIAL STATEMENTS, Continued June 30, 2007

The Sewer Assessment Fund is used to account for the activities related to sewer assessment and collection.

Additionally, the Town reports the following fund types:

The *Pension Trust Fund* is used to account for the accumulation of resources to be used for retirement benefits.

Agency Funds account for monies held as a custodian for outside groups and agencies, and are used for senior activities, performance bonds and student activities. Agency funds have no measurement focus; however, they do follow the accrual basis of accounting.

When both restricted and unrestricted resources are available for use, it is the Town's policy to use restricted resources first, then unrestricted resources as they are needed.

#### Pension plan accounting

Pension Trust Fund:

The Pension Trust Fund is reported on the accrual basis of accounting. Employer contributions to the plan are recognized when due and the Town has made a formal commitment to provide the contributions. Benefits and refunds are recognized when due and payable in accordance with the terms of each plan. Administrative costs are financed through investment earnings. Stand-alone statements are not issued.

Governmental Funds:

Expenditures are recognized when they are paid or are expected to be paid with current available resources.

Funding Policy:

The Town contributes five percent (5%) of compensation for Board of Education non-certified employees and seven percent (7%) for all Town employees.

#### **Accounting estimates**

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues, expenses and expenditures during the reporting period. Actual results could differ from those estimates.

## NOTES TO FINANCIAL STATEMENTS, Continued June 30, 2007

#### **Encumbrances**

Encumbrances represent commitments related to unperformed contracts for goods or services. Encumbrance accounting, under which purchase orders, contracts and other commitments for the expenditure of resources are recorded to reserve that portion of the applicable appropriation, is utilized in the governmental funds. Encumbrances outstanding at year-end are reported as a reservation of fund balance as they do not constitute either expenditures or liabilities.

#### **Property taxes**

Property taxes are assessed as of October 1 and are levied on the following July 1. Real estate tax greater than \$250 is due in two installments on July 1 and the following January 1. Liens are filed on delinquent real estate taxes within one year.

#### **Cash equivalents**

The Town considers all certificates of deposit and highly liquid short-term investment funds with original maturities of three months or less, when purchased, to be cash equivalents.

#### Allowances for doubtful accounts

Accounts and notes receivable for the primary government are reported net of allowance for doubtful accounts of approximately \$80,000. The allowance for doubtful accounts represents those accounts which are deemed uncollectible based upon collection history and an analysis of the creditor's ability to pay.

#### **Investments**

Investments are stated at fair value, based on quoted market prices. All of the Town's investments are recorded in the Pension Trust Fund. Fixed income funds are reported at fair value based on the unit prices quoted by the fund representing the fair value of the underlying investment. The Connecticut State Treasurer's Short-Term Investment Fund is an investment pool managed by the State of Connecticut Office of the State Treasurer. Investments must be made in instruments authorized by Connecticut General Statutes 3-27c through 3-27e. Investment guidelines are adopted by the State Treasurer. The fair value of the position in the pool is the same as the value of the pool shares.

The balance of the pooled fixed income investments were invested in a pool similar to a 2a-7. The fair value of the position in the pool is the same as the value of the pool shares. These investments are stated at amortized cost.

## NOTES TO FINANCIAL STATEMENTS, Continued June 30, 2007

#### **Inventories**

Inventories are stated at lower of cost on FIFO method or market. Governmental fund type inventory consists of expendable foods and supplies and is recorded as an expenditure when consumed.

#### Capital assets

Capital assets, which include property, plant, equipment, and infrastructure assets (e.g., roads, bridges, sidewalks, and similar items), are reported in the governmental column in the government-wide financial statements. Capital assets are defined by the government as assets with an initial, individual cost of more than \$5,000 for furniture, equipment and buildings, and \$50,000 for infrastructure. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at fair value at the date of donation.

In the current year, the Town valued and reported all infrastructure from July 1, 2006 and prior.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets lives are not capitalized. Major outlays for capital assets and improvements are capitalized as projects are constructed.

Property, plant, and equipment of the Town is depreciated using the straight-line method over the following estimated useful lives:

Assets	Years
Buildings	25-50
Building improvements	25-50 25-50
System infrastructure	20-50
Furniture and equipment	5-25

Capital assets are reported as expenditures (capital outlay) and no depreciation expense is reported in the governmental fund financial statements.

#### **Compensated absences**

Town employees accumulate vacation and sick leave hours for subsequent use or for payment upon termination, death or retirement.

Sick leave and vacation leave expenditures are recognized in the governmental funds in the current year to the extent they are due. The liability for the remainder of the vested sick leave and vacation leave, and an estimate of the nonvested portion expected to be paid in future periods, is accounted for in the government-wide statement of net assets. The vesting method

## NOTES TO FINANCIAL STATEMENTS, Continued June 30, 2007

using historical data was used to calculate the liability. Compensated absences are generally liquidated by the general fund.

#### **Long-term obligations**

In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the statement of net assets. Bond premiums and discounts, as well as issuance costs, are deferred and amortized over the life of the bonds using the interest method. Bonds payable are reported net of the applicable bond premium or discount.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures. Debt principal payments are reported as expenditures.

In the government-wide financial statements, net assets are classified in the following categories:

*Invested in Capital Assets, Net of Related Debt* - This category groups all capital assets, including infrastructure, into one component of net assets. Accumulated depreciation and the outstanding balances of debt that are attributable to the acquisition, construction or improvement of these assets reduces this category.

**Restricted Net Assets** - This category represents the net assets of the Town, which are restricted by external parties (creditors, grantors, contributors or laws and regulations).

*Unrestricted Net Assets* - This category represents the net assets of the Town, which are not restricted for any project or other purpose.

In the fund financial statements, fund balances of governmental funds are classified in three separate categories as follows:

**Reserved fund balance** – indicates that portion of fund equity that is not available for appropriation or which has been legally segregated for specific purposes.

*Unreserved/Designated fund balance* – indicates that portion of fund equity for which the Town has made tentative plans.

*Unreserved/undesignated fund balance* – indicates that portion of fund equity which is available for appropriation and expenditure in future periods, or if a deficit, for which future funding will be required.

## NOTES TO FINANCIAL STATEMENTS, Continued June 30, 2007

#### Note 2. Reconciliation of Government-Wide and Fund Financial Statements

# Explanation of certain differences between the governmental fund balance sheet and the government-wide statement of net assets

The governmental fund balance sheet includes a reconciliation between fund balance – total governmental funds and net assets – governmental activities as reported in the government-wide statement of net assets. One element of that reconciliation explains that "long-term liabilities, including bonds payable, are not due and payable in the current period and therefore are not reported in the funds." The details of this difference are as follows:

Bonds payable	\$	(6,715,000)
Deferred charge on refunding		371,050
Clean Water Fund notes payable		(3,127,346)
Capital leases payable		(57,974)
Compensated absences		(223,000)
Net adjustment to decrease fund balance – total governmental funds to arrive at net assets – governmental activities	\$	(9,752,270)
to arrive at het assets – governmentar activities	φ	(9,732,270)

# Explanation of certain differences between the governmental fund statement of revenues, expenditures, and changes in fund balances and the government-wide statement of activities

The governmental fund statement of revenues, expenditures, and changes in fund balances includes a reconciliation between net changes in fund balances – total governmental funds and changes in net assets of governmental activities as reported in the government-wide statement of activities. One element of that reconciliation explains that "Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense." The details of this difference are as follows:

Capital outlay	\$ 873,302
Depreciation expense	 (1,576,134)
Net adjustment to decrease net changes in fund balances – total	
governmental funds to arrive at changes in net assets of	
governmental activities	\$ (702,832)

## NOTES TO FINANCIAL STATEMENTS, Continued June 30, 2007

Another element of that reconciliation states that "the issuance of long-term debt (e.g., bonds, leases) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net assets. Also, governmental funds report the effect of issuance costs, premiums, discounts, and similar items when debt is first issued, whereas these amounts are deferred and amortized in the statement of activities." The details of this difference are as follows:

Principal repayments:	
General obligation debt and Clean Water Fund notes	\$ 1,188,331
Capital leases	32,589
Deferred charge on refunding	 (30,921)
Net adjustment to increase net changes in fund balances - total governmental funds to arrive at changes in net assets of	
governmental activities	\$ 1,189,999

Another element of that reconciliation states that "Some expenses reported in the statement of activities do not require the use of current financial resources." The details of the difference are as follows:

Accrued interest	\$ 4,108
Compensated absences	 (8,000)
Net adjustment to decrease net changes in fund balances - total governmental funds to arrive at changes in net assets of	
governmental activities	\$ (3,892)

#### Note 3. Budgets and Budgetary Accounting

#### **General Fund**

At least one hundred fifty (150) days before the end of the fiscal year, the head of each department, office or agency of the Town, supported wholly or in part from Town funds, except the Regional Board of Education, files with the Town Manager a detailed estimate of the expenditures to be made and the revenues, other than property taxes, to be collected in the ensuing fiscal year.

## NOTES TO FINANCIAL STATEMENTS, Continued June 30, 2007

The Town Manager, with the assistance of the Financial Administrator, reviews the budget estimates with the heads of all Town supported departments, offices and agencies. No later than one hundred twenty (120) days prior to the end of the fiscal year, the Town Manager presents to the Board of Selectmen a proposed budget. In preparing the proposed budget, the Town Manager may add to, delete from or eliminate requests made by the various departments, offices and agencies, except that he may only comment and make recommendations on the budget requests of elected officials and the local Board of Education. The Town Manager includes in the budget the estimated budget request of Regional School District #8.

The Board of Selectmen reviews the budget estimates and make further revisions, except that the Board may only make recommendations in the budgets prepared by other elected officers, elected Town agencies and the local Board of Education. The Board of Selectmen submits its budget recommendations to the Board of Finance no later than ninety (90) days before the end of the fiscal year.

The Board of Finance holds at least one public hearing on the budget as presented. The Board of Finance may review the budget requests with the head of each department, board, agency and commission including the local Board of Education. The Board of Finance then prepares a budget to be presented to the annual Town budget meeting.

The Town Charter provides the manner which is to be utilized by Town Meeting in acting upon the budget. The Board of Finance may make supplemental appropriations during the year provided that such appropriations do not cumulatively exceed one-half of one percent (.005) of the current year budget, excluding the amount appropriated to the Regional School District. All subsequent supplemental appropriations are subject to Town Meeting approval. The Board of Finance is authorized to approve transfers from one department, office or agency to another only within the last three (3) months of the fiscal year.

The Charter also provides for the making of emergency appropriations which do not require Town Meeting approval. There were no emergency appropriations made during the year.

Unexpended appropriations lapse at the end of the fiscal year unless specifically continued in force to the subsequent period.

The General Fund budget is prepared on a modified accrual basis of accounting. Encumbrances are recognized as a valid and proper charge against a budget appropriation in the year in which the purchase order, contract or other commitment is issued, and accordingly encumbrances outstanding at year-end are reflected in budgetary reports as expenditures in the current year. There were \$158,472 of encumbrances as of June 30, 2007 in the General Fund.

## NOTES TO FINANCIAL STATEMENTS, Continued June 30, 2007

A reconciliation of General Fund revenues as presented in accordance with GAAP and revenues presented on the budgetary basis is as follows:

Revenue and transfers in - budgetary basis	\$ 29,074,163
On-behalf payments paid directly by the State of	
Connecticut Teachers' Retirement System	685,000
Revenues and transfers in - GAAP basis	\$ 29,759,163

A reconciliation of expenditures and transfers out of the General Fund, as reported, and expenditures and transfers out on the budgetary basis is as follows:

Expenditures and transfers-out, budgetary basis	\$ 30,196,688
On-behalf payments paid directly by the State of Connecticut Teachers' Retirement System	685,000
Changes in reserves for encumbrances and liquidation of	
encumbrances	 (105,134)
Expenditures and transfers-out, GAAP basis	\$ 30,776,554

#### **Special Revenue Funds**

The Town does not have legally adopted annual budgets for its special revenue funds. Budgets for the various special revenue funds that are utilized to account for specific grant programs are established in accordance with the requirements for the grantor agencies. Such budgets are non-lapsing and may comprise more than one fiscal year.

#### **Capital Projects Funds**

Legal authorization for expenditures of the capital projects funds is provided by the related bond ordinances and/or intergovernmental grant agreements or Connecticut General Statutes. Capital appropriations do not lapse until completion of the applicable projects.

## NOTES TO FINANCIAL STATEMENTS, Continued June 30, 2007

#### Note 4. Cash, Cash Equivalents and Investments

<u>Deposits:</u> The Town does not have a policy for deposits. The Town also does not have a custodial credit risk policy. However, as a practice, the Town follows State statutes. The State of Connecticut requires that each depository maintain segregated collateral in an amount equal to a defined percentage of its public deposits based upon the bank's risk based capital ratio.

<u>Investments:</u> The Town and the Pension Trust Fund do not have a custodial credit risk policy for investments. The Town and the Pension Trust Fund do not have a policy for investments of related credit risk for debt securities, however, it is their practice to follow State statutes. The Connecticut General Statutes (Section 7-400) permit municipalities to invest in: (1) obligations of the United States and its agencies; (2) highly rated obligations of any state of the United States or of any political subdivision, authority or agency thereof; and (3) shares or other interests in custodial arrangements or pools maintaining constant net asset values and in highly rated no-load open-end money market mutual funds (with constant or fluctuating net asset values) whose portfolios are limited to obligations of the United States and its agencies, and repurchase agreements fully collateralized by such obligations. The Statutes (Sections 3-24f and 3-27f) also provide for investment in shares of the Connecticut Short-Term Investment Fund and the Tax Exempt Proceeds Fund. Other provisions of the Statutes cover specific municipal pension funds with particular investment authority and do not specify permitted investments. Therefore, investment of such funds is generally controlled by the laws applicable to fiduciaries.

<u>Interest rate risk:</u> The Town does not have a policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates, including its Pension Trust Fund. However, its practice is to structure the investment portfolio so that securities mature to meet cash requirements for ongoing operations, thereby avoiding the need to sell securities on the open market prior to maturity, and investing operating funds primarily in shorter-term securities, money market mutual funds, or similar investment pools.

<u>Concentrations</u>: The Town, including its Pension Trust Fund, does not have a formal policy that limits the amounts invested in any one issuer. However, its practice is to maintain a diversified portfolio to minimize the risk of loss resulting from over-concentration of assets in a specific issuer.

#### Custodial credit risk:

<u>Deposits:</u> This is the risk that, in the event of failure of a depository financial institution, a government will not be able to recover its deposits or will not be able to recover collateral securities that are in the possession of an out side party. As of June 30, 2007, \$2,205,933 of the Town's bank balance of \$2,613,745 was uninsured and uncollateralized.

# NOTES TO FINANCIAL STATEMENTS, Continued June 30, 2007

*Investments:* This is the risk that in the event of the failure of the counterparty (e.g., brokerdealer) to a transaction, a government will not be able to recover the value of its investment or collateral securities that are in the possession of another party.

Cash and investments of the Town consist of the following at June 30, 2007:

Cash and Cash Equivalents	
Deposits with financial institutions	\$ 2,276,640
State of Connecticut Short-Term Investment fund	4,305,108
MBIA- Class Account	163,500
Total cash and cash equivalents	6,745,248
Investments	
Pension Trust Funds:	
Mutual Funds	1,719,455
Total investments	1,719,455
Total cash, cash equivalents and investments	\$ 8,464,703

Cash, cash equivalents and investments are classified in the accompanying financial statements as follows:

Statement of Net Assets  Cash and cash equivalents	\$ 6,654,703
Fiduciary Funds:	
Cash and cash equivalents	90,545
Investments	1,719,455
	1,810,000
Total cash, cash equivalents and investments	\$ 8,464,703

# NOTES TO FINANCIAL STATEMENTS, Continued June 30, 2007

<u>Interest rate risk:</u> This is the risk that changes in market interest rates will adversely affect the fair value of an investment. Generally, the longer the maturity of an investment, the greater the sensitivity of its fair value to changes in market interest rates. Information about the exposure of the Town's debt type investments to this risk using the segmented time distribution model is as follows:

		Investment
		Maturities
		(in Years)
	Fair	Less Than
	Value	1 Year
Pooled Income Fund	\$ 4,468,608	\$ 4,468,608

<u>Credit Risk:</u> Generally, credit risk is the risk that an issuer of a debt type investment will not fulfill its obligation to the holder of the investment. This is measured by assignment of a rating by a nationally recognized rating organization. U.S. government securities or obligations explicitly guaranteed by the U.S. government are not considered to have credit risk exposure. Presented below is the minimum rating as required for each debt-type investment.

	Pooled Income
Average Rating	Funds
AAA	\$4,305,108
AA	163,500
	\$4,468,608

# NOTES TO FINANCIAL STATEMENTS, Continued June 30, 2007

#### Note 5. Unearned Revenue/Deferred Revenue

Governmental funds report deferred revenue in connection with receivables for revenues that are not considered to be available to liquidate liabilities of the current period. Governmental funds and governmental activities also report unearned revenue in connection with resources that have been received, but not yet earned. At the end of the current fiscal year, the various components of unearned revenue and deferred revenue reported in the governmental funds and governmental activities were as follows:

	Deferred		Ţ	Unearned	
	Revenues			Revenue	
General Fund:					
Deliquent property taxes receivable	\$	387,234	\$	-	
Major Funds:					
Sewer assessments not yet due	1,280,744			-	
Nonmajor Funds:					
Grants and other revenues		-		113,018	
Total	\$	1,667,978	\$ 113,018		

#### Note 6. Interfund Receivables, Payables and Transfers

As of June 30, 2007, interfund receivables and payables that resulted from various interfund transactions were as follows:

	Due From			Due To
	Other Funds		O	ther Funds
General Fund	\$	730,412	\$	207,322
Other Nonmajor Funds		54,175		103,990
Capital Project Fund		-		467,058
Sewer Assessment Fund	-			6,217
Totals	\$ 784,587		\$	784,587

# NOTES TO FINANCIAL STATEMENTS, Continued June 30, 2007

Balances resulted principally from the funding of capital and other expenditures by the general fund; in addition, the balances resulted from short-term advances from the General Fund to various other funds.

Interfund transfers during the year ended June 30, 2007 were as follows:

	Tr	ansfers From	Transfers To
		Other Funds	Other Funds
General Fund	\$	530,000	\$ 2,335,281
Capital Projects Fund		1,523,994	-
Sewer Assessment Fund		-	480,000
Debt Management Fund		593,787	-
Non-Major and Other Funds		217,500	50,000
Totals	\$	2,865,281	\$ 2,865,281

Transfers are used to account for unrestricted revenues collected mainly in the general fund to finance various programs accounted for in other funds in accordance with budget authorizations.

Transfers into the general fund are primarily to make principal and interest payments on general obligation and clean water debt.

# NOTES TO FINANCIAL STATEMENTS, Continued June 30, 2007

### Note 7. Capital Assets

Capital asset activity for the year ended June 30, 2007 was as follows:

	Beginning			
	Balance,	<b>T</b>	Б	Ending
	as Restated*	Increases	Decreases	Balance
Governmental activities:				
Capital assets, not being depreciated:				
Land	\$ 9,610,993	\$ -	\$ -	\$ 9,610,993
Construction in progress	-	226,310	-	226,310
Total capital assets not being depreciated	9,610,993	226,310	-	9,837,303
Capital assets, being depreciated:				
Buildings and improvements	24,923,321	-	-	24,923,321
Furniture and equipment	7,041,690	268,896	268,896 -	
Infrastructure	33,406,173	378,096	-	33,784,269
Total capital assets being depreciated	65,371,184	646,992		66,018,176
Less accumulated depreciation for:				
Buildings and improvements	4,384,115	526,562	-	4,910,677
Furniture and equipment	2,952,360	359,422	-	3,311,782
Infrastructure	13,375,609	690,150	-	14,065,759
Total accumulated depreciation	20,712,084	1,576,134	-	22,288,218
Total capital assets, being depreciated, net	44,659,100	(929,142)	-	43,729,958
Governmental activities capital assets, net	\$ 54,270,093	\$ (702,832)	\$ -	\$ 53,567,261

<sup>\*</sup> Beginning Infrastructure and Infrastructure Construction in Progress as of July 1, 2006 has been restated to include all infrastructure assets from July 1, 2006 and prior in compliance with GASB 34.

# NOTES TO FINANCIAL STATEMENTS, Continued June 30, 2007

Depreciation expense was charged to functions/programs of the primary government as follows:

General government	\$ 34,086
Public safety	148,699
Public works	800,373
Civic and human service	6,097
Parks and recreation	2,156
Library	63,321
Health and welfare	16,108
Education	505,294
Total depreciation expense	\$ 1,576,134

### **Note 8.** Long-Term Obligations

Long-term liability activity for the year ended June 30, 2007 was as follows:

	Beginning					Ending	Г	ue Within
	 Balance	I	Increases	Decreases		Balance		One Year
Governmental activities:								_
Bonds and notes payable:								
General obligation bonds	\$ 7,315,000	\$	-	\$ (600,000)	\$	6,715,000	\$	590,000
Clean water fund notes	3,715,677		-	(588,331)		3,127,346		600,098
Deferred charge on refunding	 (401,971)		-	30,921		(371,050)		(30,921)
<b>Total bonds and</b>								
notes payable	10,628,706		-	(1,157,410)		9,471,296		1,159,177
Other Long-Term Liabilities:								
Capital leases	90,563		-	(32,589)		57,974		36,753
Compensated absences	215,000		9,465	(1,465)		223,000		15,600
Total other long-term								
liabilities	305,563		9,465	(34,054)		280,974		52,353
Governmental activity long-term liabilities	\$ 10,934,269	\$	9,465	\$ (1,191,464)	\$	9,752,270	\$	1,211,530
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# NOTES TO FINANCIAL STATEMENTS, Continued June 30, 2007

As of June 30, 2007, the outstanding long-term indebtedness of the Town was as follows:

	Outstanding Amount
General Obligation Bonds:	
\$1,535,000 General Obligation bond, issued October 1997, interest payable at rates from 4.3% to 5.0%, due in principal amounts ranging from \$100,000 to \$105,000 annually through 2012.	\$ 600,000
\$1,800,000 General Obligation bond, issued July 15, 2004, interest payable at rates from 3.875% to 4.5%, due in principal amounts of \$90,000 annually through July 2024.	1,620,000
School Bonds:	
\$5,720,000 School bond, issued October 21, 2004, interest payable at rates from 2.0% to 4.0%, due in principal amounts ranging from \$100,000 to \$415,000 annually through 2019.	4,495,000
Clean Water Fund Notes:	
\$7,511,895 Clean Water Fund note, issued August 1992, interest payable at 2%, due in principal amounts ranging from \$390,195 to \$448,212 through 2012.	2,154,880
\$1,895,060 Clean Water Fund note, issued May 1994, interest payable at 2%, due in principal amounts ranging from \$107,885 to \$123,926 through 2012.	595,803
\$1,133,393 Clean Water Fund note, issued November 1995, interest payable at 2%, due in principal amounts ranging from \$67,405 to \$78,951 through 2012.	376,663
Total general obligation bonds and notes payable	\$ 9,842,346

# NOTES TO FINANCIAL STATEMENTS, Continued June 30, 2007

The annual debt service requirements of general obligation bonds and notes payable are as follows:

	Principal	Interest		Total	
2008	\$ 1,190,098	\$ 312,105	\$	1,502,203	
2009	1,202,100	279,466		1,481,566	
2010	1,204,341	245,575		1,449,916	
2011	1,214,721	209,907		1,424,628	
2012	1,221,086	177,439		1,398,525	
2013	565,000	142,083		707,083	
2014	465,000	122,295		587,295	
2015	460,000	105,570		565,570	
2016	455,000	89,077		544,077	
2017	450,000	72,758		522,758	
2018	440,000	56,108		496,108	
2019	435,000	39,338		474,338	
2020	90,000	21,803		111,803	
2021	90,000	18,000		108,000	
2022	90,000	14,119		104,119	
2023	90,000	10,125		100,125	
2024	90,000	6,075		96,075	
2025	90,000	2,025		92,025	
	\$ 9,842,346	\$ 1,923,868	\$	11,766,214	

#### **Prior Year's Debt Defeasance**

In prior years, the Town defeased certain bonds by placing the proceeds of new bonds in an irrevocable trust to provide for all future debt service payments on the bonds. Accordingly, the trust account assts and the liability for the defeased bonds are not included in the basic financial statements. At June 30, 2007, the Town's portion of bonds outstanding that are considered defeased is approximately \$4.1 million.

#### Bonds authorized but unissued

Total authorized but unissued debt at June 30, 2007 relating to capital projects is as follows:

General Purpose	\$ 500,000
Schools	 8,550,940
	\$ 9,050,940

## NOTES TO FINANCIAL STATEMENTS, Continued June 30, 2007

#### Legal debt limit

The Town's indebtedness (including authorized but not unissued bonds), net of principal reimbursements expected from the state, does not exceed the legal debt limitation as established by the Connecticut General Statutes as reflected in the following schedule:

Category	Debt Limit	Indebtedness	Balance
General purpose	\$ 47,910,035	\$ 2,720,000	\$ 45,190,035
Schools	95,820,071	13,045,940	82,774,131
Sewers	79,850,059	3,127,347	76,722,712
Urban renewal	69,203,384	-	69,203,384
Pension deficit	63,880,047	-	63,880,047

The total overall statutory debt limit for the Town is equal to seven times annual receipts from taxation, or \$149,053,443. All long-term debt obligations are retired through General Fund appropriations.

#### **Overlapping Debt**

Hebron is a member of Regional School District #8 (the "District") which provides education for grades seven through twelve for the Towns of Hebron, Andover and Marlborough. As of June 30, 2007, the Town of Hebron's share will be approximately 52.92% of the remainder, or approximately \$16,200,000 of the Regional School District #8's outstanding bonds. These are general obligations of Regional School District #8 and its member towns.

#### Capital lease obligations

The Town has various capital leases in which they acquire capital assets. Interest rates on these leases range from 4.2% to 5.0%. The capital leases are for various computer equipment and vehicles. The leases are payable in monthly installments through 2010. Original cost and accumulated depreciation at June 30, 2007 of capital assets under such lease agreements are as follows:

Machinery and equipment	\$ 176,905
Accumulated depreciation	(134,277)
Net book value	\$ 42,628

## NOTES TO FINANCIAL STATEMENTS, Continued June 30, 2007

Future minimum lease payments under capital leases are as follows:

Fiscal Year	
2008	\$ 38,811
2009	22,853
2010	1,209
	62,873
Less amount representing interest	4,899
	\$ 57,974

#### Note 9. Employee Retirement Systems

Substantially, all Town employees and Board of Education non-certified employees are eligible to participate in a defined contribution money accumulation pension plan administered by the Town. The Plan is authorized under the Town Charter and can be amended by a vote of the Selectman. This plan is reported as a Pension Trust Fund in this report. All investments are invested and administered by the ING Life Insurance and Annuity Company and are reported at contract value. In a defined contribution plan, benefits depend solely on amounts contributed to the Plan plus investment earnings.

To be eligible to participate in the Plan, the employee must be at least twenty-one years of age and complete one year of service. The Plan does not allow for employee contributions. The Town contributes five percent (5%) of compensation for Board of Education non-certified employees and seven percent (7%) for all Town employees.

Employer contributions become fully vested upon completion of six years of service. Employer contributions to the Plan were \$181,528 (net of forfeitures). The Plan does not issue stand-alone financial statements.

#### **Connecticut State Teachers' Retirement System**

The faculty and professional personnel of the Board of Education participate in a contributory defined benefit plan, established under Chapter 167a of the Connecticut General Statutes, which is administered by the Connecticut State Teachers' Retirement Board. A teacher is eligible to receive normal retirement benefits if he or she has attained age sixty and has accumulated twenty years of credited service in the public schools of Connecticut or has attained any age and has accumulated thirty-five years of credited service, at least twenty-five of which are service in the public schools of Connecticut. The State of Connecticut Teacher Retirement System is considered to be part of the State of Connecticut financial reporting entity and is included in the State's financial reports as a pension trust fund. Those reports may be obtained by writing to the

## NOTES TO FINANCIAL STATEMENTS, Continued June 30, 2007

State of Connecticut, Office of the State Comptroller, 55 Elm Street, Hartford, Connecticut 06106.

Certain part-time and full-time certified teachers are eligible to participate in the plan and are required to contribute 7.25% of their annual earnings to the plan. The Town does not, and is not legally responsible to, contribute to the plan.

The State of Connecticut contributes based on actuarially determined amounts. The funding level was determined based on an actuarial valuation of the plan as a whole, which does not provide actuarial information on an individual city/town basis.

In addition, the Town has recognized revenues and expenditures for on-behalf payments for pension contributions paid directly to the Connecticut State Teachers' Retirement System by the State of Connecticut. Such on-behalf payments were approximately \$685,000 for the year ended June 30, 2007.

#### Note 10. Fund Deficits

The following fund had fund deficits as of June 30, 2007:

Miscellaneous Grants Fund

\$2,347

The deficit is expected to be eliminated through transfers from the Town's general fund and from other revenue sources.

#### **Note 11. Contingencies and Commitments**

#### Lawsuits

The Town is currently involved in several litigation matters. In the opinion of the Town's management and legal counsel, the final settlement of these matters will not have a material adverse effect on the financial condition of the Town.

#### **Intermunicipal Agreements and Commitments**

Intermunicipal Agreement for Septage Waste Disposal

The Town is party to an intermunicipal agreement for septage waste disposal. The Town of East Hampton has agreed to accept septage from Hebron and four other towns. East Hampton borrowed \$837,000 from the State of Connecticut Clean Water Fund to finance improvements to its plant to accommodate septage from the other towns. Each town is committed to paying a portion of the cost of improvements over a twenty-year period. Additionally, operating costs and a utilization fee will also be charged and the agreement may be terminated by either party with notice. The actual amount paid this year for the Town's portion of the improvements was \$19,500.

## NOTES TO FINANCIAL STATEMENTS, Continued June 30, 2007

Intermunicipal Agreement for an Equalization Tank and Sewerage Study

The Town is party to an intermunicipal agreement with the Town of Colchester to install an equalization tank at the Prospect Hill Station and to conduct a sewerage study. The total cost of the equalization tank net of State grants received was \$372,709 and the cost of the sewerage study net of State grants received is \$11,044. The annual payment is based on the cost divided by twenty years times a percentage of Colchester's annual flow. The total revenue received for the year ended June 30, 2007 is \$20,050. The agreement is subject to termination.

#### **Regional District #8**

The Towns of Hebron, Marlborough and Andover have approved an appropriation of \$70,585,000 for Regional School District #8 construction. The project will be eligible for approximately \$35,147,000 in State grants. The balance will be bonded and each town will pay its proportionate share of debt to the Regional School District each year. The Regional School District has debt outstanding of approximately \$35,326,000 on this project. Hebron's share will be approximately \$2.92% of the outstanding debt, or approximately \$16,200,000.

#### Note 12. Risk Management

The Town is exposed to various risks of loss related to public official liability, police professional liability, theft or impairment of assets, errors or omissions, injury to employees, natural disasters, employee health, and owners and contractors protective liability.

The Town purchases commercial insurance for all risks of loss including blanket and umbrella policies. Coverage has not been materially reduced, nor have settled claims exceeded commercial coverage in any of the past three years.

#### Note 13. Implementation of New Accounting Pronouncement

As allowed under GASB No. 34, the Town elected in 2003 to record infrastructure on a prospective basis. As required at July 1, 2006, the Town restated its beginning net asset balance to include all infrastructure acquired prior to July 1, 2003.

As a result, for the fiscal year beginning July 1, 2006, the following restatement was made to beginning net assets for governmental activities:

## NOTES TO FINANCIAL STATEMENTS, Continued June 30, 2007

Government-wide financial statements. Beginning net assets for governmental activities was determined as follows:

Governmental activities net assets as of June 30, 2006, as previously reported	\$ 33,028,557
Add: infrastructure assets not previously capitalized as of June 30, 2006	31,568,373
Deduct: accumulated depreciation as of June 30, 2006 on above infrastructure assets	(13,285,791)
Governmental activities net assets, restated, as of July 1, 2006	\$ 51,311,139

#### Note 14. Pronouncements Issued, Not Yet Effective

The Governmental Accounting Standards Board (GASB) has issued several pronouncements that have effective dates that may impact future financial presentations.

Management has not currently determined what, if any, impact implementation of the following standards may have on the financial statements:

- ♦ GASB Statement No. 45, "Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions," issued June 2004, will be effective for the Town beginning with its year ending June 30, 2009. This Statement establishes standards for the measurement, recognition and display of other postemployment benefits, expenses and related liabilities or assets, note disclosures and, if applicable, required supplementary information in the financial reports.
- ♦ Statement No. 48, "Sales and Pledges of Receivables and Future Revenues and Intra-Entity Transfers of Assets and Future Revenues," issued September 2006, is effective for periods beginning after December 15, 2006. This Statement establishes accounting and financial reporting standards for transactions in which a government receives, or is entitled to, resources in exchange for future cash flows generated by collecting specific receivables or specific future revenues. It also provides disclosure requirements for a government that pledges or commits future cash flows from a specific revenue source. In addition, this Statement establishes accounting and financial reporting standards for intra-entity transfers of assets and future revenues.
- ♦ GASB Statement No. 49, Accounting and Financial Reporting for Pollution Remediation Obligations, issued December 1, 2006, will be effective for the Town beginning with its fiscal year June 30, 2008, but the liability should be measured at July 1, 2007 so that

# NOTES TO FINANCIAL STATEMENTS, Continued June 30, 2007

beginning net assets can be restated. This Statement identifies the circumstances under which a government would have to estimate its expected outlays for pollution remediation if it knows a site is polluted, if the pollution poses an imminent danger to the public or the environment, if the government has violated a pollution prevention permit or license, if the government has been named as a responsible party for cleaning up the pollution, if the government began to clean up the pollution, and if the government is named in a lawsuit. In addition, it provides disclosure information about their pollution obligations associated with clean-up efforts.

- GASB Statement No. 50, "Pension Disclosures an Amendment of GASB Statements No. 25 and No. 27," issued May, 2007. This Statement more closely aligns the financial reporting requirements for pensions with those for other post-employment benefits (OPEB) and, in doing so, enhances information disclosed in notes to financial statements or presented as required supplementary information (RSI) by pension plans and by employers that provide pension benefits. The reporting changes required by the Statement amend applicable note disclosure and RSI requirements of Statements No. 25, "Financial Reporting for Defined Benefit Pension Plans and Note Disclosures for Defined Contribution Plans," and No. 27, "Accounting for Pensions by State and Local Governmental Employers," to conform with requirements of Statements No. 43, "Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans," and No. 45, "Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions." This Statement is effective for period beginning after June 15, 2007, except for requirements related to the use of the entry age actuarial cost method for the purpose of reporting a surrogate funded status and funding progress of plans that use the aggregate actuarial cost method, which are effective for periods for which the financial statements and RSI contain information resulting from actuarial valuations as of June 15, 2007, or later.
- GASB Statement No. 51, "Accounting and Financial Reporting for Intangible Assets," issued June, 2007. Governments possess many different types of assets that may be considered intangible assets, including easements, water rights, timber rights, patents, trademarks, and computer software. Intangible assets, and more specifically easements, are referred to in the description of capital assets in Statement No. 34, "Basic Financial Statements and Management's Discussion and analysis for State and Local Governments." This reference has created questions as to whether and when intangible assets should be considered capital assets for financial reporting purposes. An absence of sufficiently specific authoritative guidance that addresses these questions has resulted in inconsistencies in the accounting and financial reporting of intangible assets among state and local governments, particularly in the areas of recognition, initial measurement, and amortization. The objective of this Statement is to establish accounting and financial reporting requirements for intangible assets to reduce these inconsistencies, thereby enhancing the comparability of the accounting and financial reporting of such assets among state and local governments. The requirements of this Statement are effective for financial statements for periods beginning after June 15, 2009.

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**Supplemental and Combining Nonmajor Fund Statements and Schedules** 

### **General Fund**

The General Fund is used to account for resources traditionally associated with government which are not required legally or by sound financial management to be accounted for in another fund

# GENERAL FUND REVENUES AND OTHER FINANCING SOURCES - BUDGETARY BASIS - BUDGET AND ACTUAL

For the Year Ended June 30, 2007

				Variance With Final Budget	
	Budgetee	d Amounts		Positive	
	Original	Final	Actual	(Negative)	
PROPERTY TAXES	Φ 21.066.004	<b>4. 21</b> 066 004	Ф. 21.210.125	ф. 242.141	
Taxes, Interest and Lien Fees	\$ 21,066,984	\$ 21,066,984	\$ 21,310,125	\$ 243,141	
LICENSES, FEES AND CHARGES					
ZBA	1,000	1,000	918	(82)	
Wetland Fees	8,000	8,000	7,961	(39)	
Building	175,000	175,000	171,084	(3,916)	
Town Clerk Fees	16,000	16,000	14,734	(1,266)	
Recording Fees	90,000	90,000	66,424	(23,576)	
Sportsmen's Licenses	1,200	1,200	376	(824)	
Conveyance Tax	130,000	130,000	128,537	(1,463)	
Marriage Licenses	250	250	209	(41)	
Planning and Zoning Fees	15,000	15,000	16,631	1,631	
Compactor/Recycling	55,000	55,000	66,432	11,432	
Dog Fund	7,000	7,000	6,128	(872)	
Animal Population Control Fund	800	800	2,404	1,604	
Library	37,000	37,000	37,976	976	
Classified Land	5,000	5,000	-	(5,000)	
Engineering Fees	20,000	20,000	-	(20,000)	
Blasting Permits	1,500	1,500	160	(1,340)	
Xerox	3,500	3,500	4,156	656	
Soil and Water Conservation Fund	600	600	1,792	1,192	
Farmland Preservation	-	-	4,628	4,628	
Records Preservation	-	-	356	356	
Education Fee Assessment	200	200	200	-	
PA CIP Funding	-	-	6,956	6,956	
Ambulance Service	105,000	-	_	-	
Total licenses, fees and charges	672,050	567,050	538,062	(28,988)	
INTERGOVERNMENTAL REVENUES					
State of Connecticut:					
Education Equalization Grant	5,687,166	5,687,166	5,687,553	387	
Educational Transportation	83,488	83,488	73,744	(9,744)	
Telecommunications Pers.	43,772	43,772	41,946	(1,826)	
PILOT - State Property	15,498	15,498	15,546	48	
Manufacturers PILOT Grant	1,000	1,000	4,301	3,301	
Totally Disabled Grant	900	900	907	7	
Tax Relief - Additional Veterans Grant	2,000	2,000	3,100	1,100	
Boat Registrations	3,280	3,280	3,280	-	
Civil Preparedness	2,000	2,000	4,764	2,764	
Miscellaneous State Grants	5,000	5,000	22,720	17,720	
Town Aid Road Fund	115,978	115,978	119,441	3,463	
Mashantucket Pequot Grant	48,473	48,473	51,267	2,794	
Property Tax Relief Grant	23,000	23,000	62,535	39,535	
New Property Tax Relief	36,457	36,457	-	(36,457)	
Special Education Excess Cost	9,086	9,086	-	(9,086)	
Total State of Connecticut	6,077,098	6,077,098	6,091,104	14,006	

(Continued)

## GENERAL FUND REVENUES AND OTHER FINANCING SOURCES -

#### **BUDGETARY BASIS - BUDGET AND ACTUAL, Continued**

For the Year Ended June 30, 2007

				Variance With Final Budget
	Budgeted	d Amounts	_	Positive
	Original	Final	Actual	(Negative)
INTERGOVERNMENTAL REVENUES, Continued				
Federal:				
COPS Fast	750	750	-	(750)
Total intergovernmental revenues	6,077,848	6,077,848	6,091,104	13,256
INVESTMENT INCOME				
Interest on investments	125,000	125,000	279,337	154,337
OTHER REVENUES				
Constable Fees	14,175	14,175	7,086	(7,089)
Area Aging Grant	6,000	6,000	-	(6,000)
Housing Authority	4,000	4,000	4,187	187
Elderly Van	2,300	2,300	-	(2,300)
Fire/police fees	5,000	5,000	-	(5,000)
Fire Marshal Spec. Duty Reimb.	2,973	2,973	-	(2,973)
St. Trooper Private Duty Reimb.	-	-	3,381	3,381
Hebron Harvest Fair	17,600	17,600	25,521	7,921
Elderly Demand Respond	-	-	22,013	22,013
Miscellaneous	8,000	8,000	4,775	(3,225)
Hartford Foundation Grant	6,000	6,000	-	(6,000)
Colchester Intermun. Agr.	20,050	20,050	20,050	-
Taxes Overpaid	-	-	187	187
CL&P Rebate	-	-	5,004	5,004
RHAM Surplus	-	-	233,331	233,331
Total other revenues	86,098	86,098	325,535	239,437
Total revenues	28,027,980	27,922,980	28,544,163	621,183
OTHER FINANCING SOURCES				
Transfers in:				
Sewer Assessment	480,000	480,000	480,000	-
WPCA Reimbursement	10,000	10,000	10,000	-
Hebron Park	40,000	40,000	40,000	-
Debt Management	509,709	-	-	-
Total transfers in	1,039,709	530,000	530,000	-
Appropriation of fund balance	57,700	759,625	-	(759,625)
Total other financing sources	1,097,409	1,289,625	530,000	(759,625)
Total	\$ 29,125,389	\$ 29,212,605	\$ 29,074,163	\$ (138,442)

## GENERAL FUND EXPENDITURES AND OTHER FINANCING USES - BUDGETARY BASIS - BUDGET AND ACTUAL

For the Year Ended June 30, 2007

	Deden	4-4 44-		Variance With Final Budget
	Original Original	ted Amounts Final	Actual	Positive (Negative)
GENERAL GOVERNMENT				
Payroll:				
Clerical	\$ 273,929	\$ 290,9		\$ 5
Administration	567,413	566,7		8,149
Health and Welfare	84,405	84,4		418
Public Safety	80,366	80,3		403
Library	118,414	118,9	14 118,902	12
Recreation	55,441	55,4	41 55,167	274
Public Works	554,462	550,4	62 550,458	4
Elected Officials	45,024	46,0	24 45,995	29
Contractual Commitments	18,500	4,6	40 4,632	8
Total payroll	1,797,954	1,797,9	54 1,788,652	9,302
Selectmen's Office	43,825	43,8	25 39,997	3,828
Central Services	44,200	44,2		7,411
Legal	33,000	33,0		4,128
Central Computer Services	18,000	18,0		4,236
Town Buildings	50,675	50,6	75 42,692	7,983
Board of Finance	22,500	24,6		-
Financial Administrator	6,945	7,3		5
Tax Collector	18,180	19,1	00 18,899	201
Assessor	41,710	41,7		9,571
Board of Tax Review	450	4	50 50	400
Town Clerk's Office	38,600	38,6	00 29,913	8,687
Registrar of Voters	37,050	37,0		6,577
Total	355,135	358,5		53,027
Total general government	2,153,089	2,156,5	09 2,094,180	62,329
PUBLIC SAFETY				
Police Administration	212,361	216,5	11 216,367	144
Fire Administration	309,250	309,2		17,229
Fire Marshal	25,328	25,3		3,082
Burning Official	1,847	1,8		152
Emergency Management	8,625	8,6		165
Animal Control	32,500	32,5		3,348
Ambulance Service	105,287	52,5		-
Total public safety	695,198	594,0	61 569,941	24,120
- · · · <u>*</u> · · · · · · · · · · · · · · · · · · ·	=======================================	,0	,> .1	

(Continued)

## GENERAL FUND EXPENDITURES AND OTHER FINANCING USES - BUDGETARY BASIS - BUDGET AND ACTUAL, Continued

For the Year Ended June 30, 2007

				Variance With Final Budget
	Budgeted A	amounts		Positive
	Original	Final	Actual	(Negative)
CIVIC AND HUMAN SERVICE				
Community Agency Donations	105,000	105,600	105,597	3
Regional Health District Assessment	70,500	70,500	70,227	273
Library	210,762	210,762	207,294	3,468
Van - Disabled	34,270	37,035	35,956	1,079
Senior Center	55,812	56,397	56,358	39
Probate Court	1,650	1,650	659	991
St. Peter's Lease	750	750	750	-
Recreation Commission	2,350	2,350	2,031	319
Recreation Programs	59,354	59,354	55,993	3,361
Memorial Day	3,350	3,350	2,278	1,072
Tricentennial	1,350	4,950	4,898	52
Total civic and human service	545,148	552,698	542,041	10,657
PLANNING AND LAND USE				
Economic Development	5,000	5,000	3,946	1,054
Planning and Development	109,469	113,989	109,510	4,479
Total planning and land use	114,469	118,989	113,456	5,533
PUBLIC WORKS				
Highways and Grounds Administration	233,066	233,066	232,474	592
Town Yard and Garage	36,960	37,565	36,654	911
Street Services	430,500	430,500	407,266	23,234
Solid Waste, Recycling, Bulky	224,458	216,828	203,637	13,191
Total public works	924,984	917,959	880,031	37,928
SEWER FEES				
Town Property User Fee	8,640	8,640	7.830	810
Total Town sewer fees	8,640	8,640	7,830	810
INSURANCE AND BENEFITS				
Insurance	116,400	133,654	133,654	_
Employee Benefits	728,975	704,775	700,490	4,285
Total insurance and benefits	845,375	838,429	834,144	4,285
A COM MICHAEL MILL DESCRICT	073,373	030,727	037,177	7,200
Total Town	5,286,903	5,187,285	5,041,623	145,662

(Continued)

## GENERAL FUND EXPENDITURES AND OTHER FINANCING USES - BUDGETARY BASIS - BUDGET AND ACTUAL, Continued

For the Year Ended June 30, 2007

				Variance With Final Budget
	Budgeted	Amounts		Positive
	Original	Final	Actual	(Negative)
DEBT SERVICE				
Town	291,320	291,320	291,220	100
School	677,238	677,238	677,238	-
Sewers	671,218	682,148	682,144	4
Total debt service	1,639,776	1,650,706	1,650,602	104
EDUCATION				
RHAM Assessment	10,848,341	10,848,341	10,848,341	-
HES School Construction	10,368,500	10,351,901	10,320,841	31,060
Total education	21,216,841	21,200,242	21,169,182	31,060
TRANSFERS TO OTHER FUNDS				
Land Acquisition Fund	217,500	217,500	217,500	_
Capital Improvement Fund	750,000	1,509,625	1,509,625	_
Contributed to Debt Management	-	593,787	593,787	_
Contribution to Capital Non-Recurring Fund	14,369	14,369	14,369	_
Total transfers to other funds	981,869	2,335,281	2,335,281	
TOTAL	\$ 29,125,389	\$ 30,373,514	\$ 30,196,688	\$ 176,826



## Nonmajor Governmental Funds

## Special Revenue Funds

Special revenue funds are used to account for specific revenues that are legally restricted to expenditures for particular purposes.

**Hebron Park Fund** - is used to account for revenue from the cell tower antenna.

Miscellaneous Grants Fund - is used to account for grants relating to various activities.

**WPCA Sewer Operations Fund** - is used to account for the operations of the WPCA.

**Small Cities Grant Fund** - is used to account for U.S. Housing and Urban Development grants relating to the Community Development Block Grants.

Marian Celio Angel Fund - is used to account for donations for seniors who have a hardship and need help.

**Land Acquisition Fund** - is used to account for funds to purchase open space.

**Douglass Library Fund** - is used to account for small donations made to benefit the Library.

**Recreation Fund** - is used to account for program revenues and expenditures.

**Historic Records Preservation Fund** - is used to account for funds related to fees collected by the Town Clerk for historic records preservation.

**Cafeteria Fund** - is used to account for the operations of the school lunch program.

**EMS Fund** - is used to account for the operations of the ambulance services.

**Tri-Centennial Commission Fund** - is used to account for a Townwide celebration for the 300<sup>th</sup> anniversary of Hebron's establishment in 1708.

#### Permanent Funds

Permanent Funds are used to report resources that are legally restricted to the extent that only earnings, not principal, may be used for purposes that support the Town's programs.

**Cemetery Fund** - is used to account for funds donated for the upkeep of various cemeteries in Town.

# COMBINING BALANCE SHEET NONMAJOR GOVERNMENTAL FUNDS

June 30, 2007

				$S_1$	pecial Revenu	e			
		Hebron Park		cellaneous Grants	WPCA Sewer Operation		Small Cities Grant		Marian Celio Angel
ACCEPTEG									
ASSETS					<b>* * 1=</b> 0 <b>*</b> 0				40.000
Cash and cash equivalents	\$	20,247	\$	-	\$ 247,928	\$	32,703	\$	10,339
Receivables:									
Intergovernmental		-		-	-		-		-
Assessments and user fees		-		-	11,592		-		-
Inventories		-		-	-		-		-
Due from others	_	-	_	-	34,206		-	_	2,452
Total assets	\$	20,247	\$	-	\$ 293,726	\$	32,703	\$	12,791
LIABILITIES AND FUND BALANCES LIABILITIES									
Accounts payable	\$	801	\$	-	\$ 23,332	\$	-	\$	-
Unearned revenue		-		-	-		32,703		-
Due to others		3,966		2,347	-		-		-
Total liabilities		4,767		2,347	23,332		32,703		-
FUND BALANCES (DEFICITS) Reserved for:									
Inventories		-		-	-		-		-
Permanent fund		-		-	-		-		-
Unreserved		15,480		(2,347)	270,394		-		12,791
Total fund balances (deficits)		15,480		(2,347)	270,394		-		12,791
Total liabilities and									
fund balances (deficits)	\$	20,247	\$	-	\$ 293,726	\$	32,703	\$	12,791

	ermanent Fund	P6					ıe	cial Revenu	Spec					
			·Centennial	Tri-				Historic	H					
	Cemetery	C	ommision	Co	EMS	Cafeteria	(	Records	R			Oouglass	D	Land
Totals	Fund		Fund		Fund	Fund		eservation	Pre	ecreation	Re	Library	]	Acquisition
\$ 972,55	10,432	\$	28,437	\$	123,624	21,281	\$	-	\$	105,745	\$ 1	18,786	\$	\$ 353,036
1,48	-		-		-	-		-		1,486		-		-
11,59	-		-		-	-		-		-		-		-
4,94	-		-		-	4,943		-		-		-		-
54,17	-		-		-	-		4,967		12,550		-		-
\$ 1,044,75	10,432	\$	28,437	\$	123,624	26,224	\$	4,967	\$	119,781	\$ 1	18,786	\$	353,036
\$ 51,24 113,01	- -	\$	-	\$	23,968	- -	\$	- -	\$	2,876 80,315	\$	266	\$	\$ - -
103,99	-		465		90,993	_		-		-		293		5,926
268,25	-		465		114,961	-		-		83,191		559		5,926
4,94	-		-		-	4,943		-		-		-		-
10,43	10,432		-		-	-		-		-		-		-
761,12	-		27,972		8,663	21,281		4,967		36,590		18,227		347,110
776,50	10,432		27,972		8,663	26,224		4,967		36,590		18,227		347,110
\$ 1,044,75	10,432	\$	28,437	\$	5 123,624	26,224	\$	4,967	\$	119,781	¢ :	18,786	\$	

# COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES (DEFICITS)

#### NONMAJOR GOVERNMENTAL FUNDS

For the Year Ended June 30, 2007

			Sp	ecial Revenue	:	
	Hebron Park	Mi	scellaneous Grants	WPCA Sewer Operating	Small Cities Grant	Marian Celio Angel
REVENUES						
Intergovernmental	\$ _	\$	37,075	\$ -	\$ 10,833	\$ -
Investment income	_		-	12,964	-	-
Charges for services	61,447		-	355,607	-	-
Other income	-		-	-	-	-
Total revenues	61,447		37,075	368,571	10,833	-
EXPENDITURES						
Public safety	_		_	_	10,833	_
Civic and Human Service	23,731		39,875	_	-	-
Planning and land use	_		_	_	-	-
Sewer fees	-		-	341,220	-	-
Education	-		-	-	-	-
Capital outlay	 -		-	-	-	
Total expenditures	23,731		39,875	341,220	10,833	-
Revenues over (under) expenditures	 37,716		(2,800)	27,351	-	
OTHER FINANCING SOURCES (USES)						
Transfers in	-		-	-	-	-
Transfers out	 (40,000)		-	(10,000)	-	
Total other financing sources (uses)	 (40,000)		-	(10,000)	-	
Excess (deficiency) in revenues over						
expenditures and other financing sources (uses)	(2,284)		(2,800)	17,351	-	-
FUND BALANCES (DEFICITS), beginning of year	 17,764		453	253,043	-	12,791
FUND BALANCES (DEFICITS), end of year	\$ 15,480	\$	(2,347)	\$ 270,394	\$ -	\$ 12,791

			Special Reven	ue			Permanent Fund	
Land Acquisition	Douglass Library	Recreation	Historic Records Preservation	Cafeteria Fund	EMS Fund	Tri-Centennial Commission Fund	Cemetery Fund	Totals
\$ -	\$ -	\$ -	\$ -	\$ 35,542	\$ -	\$ -	\$ -	\$ 83,450
18,465	-	-	-	90	-	-	272	31,791
15,000	847	436,066	16,984	164,807	140,461	-		1,191,219
_	6,636	-	-	-	-	31,396		38,032
33,465	7,483	436,066	16,984	200,439	140,461	31,396	272	1,344,492
_	_	_	_	_	_	_	_	10,833
_	_	397,268	_	_	131,798	3,424	_	596,096
_	_	-	17,737	_	-	-	_	17,737
_	_	_	-	_	_	_	_	341,220
_	6,772	_	_	225,568	_	-	_	232,340
1,949	-	_	-	-	-	-	-	1,949
1,949	6,772	397,268	17,737	225,568	131,798	3,424		1,200,175
31,516	711	38,798	(753)	(25,129)	8,663	27,972	272	144,317
217,500	_	_	_	_	_	_	_	217,500
-	-	-	_	-	-	-	-	(50,000)
217,500	-	-	-	-	-	-		167,500
249,016	711	38,798	(753)	(25,129)	8,663	27,972	272	311,817
98,094	17,516	(2,208)	5,720	51,353	-	-	10,160	464,686
\$ 347,110	\$ 18,227	\$ 36,590	\$ 4,967	\$ 26,224	\$ 8,663	\$ 27,972	\$ 10,432	\$ 776,503

## **Agency Funds**

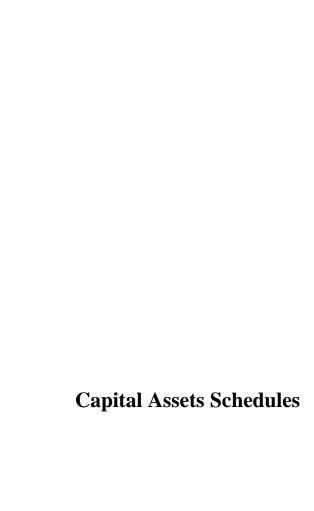
**i. Agency Funds** - utilize the accrual basis of accounting. Agency funds are custodial in nature (assets equal liabilities) and are used to account for senior activities; performance bonds and student activities. The Town's Agency Funds are listed below:

Senior Center Performance Bond Studies Activities

### STATEMENT OF CHANGES IN ASSETS AND LIABILITIES - AGENCY FUNDS

For the Year Ended June 30, 2007

	Balance July 1, 2006	Additions	Deductions	Balance June 30, 2007
SCHOOL ACTIVITY FUND				
Assets:				
Cash and cash equivalents	\$ 37,606	\$ 133,318	\$ 130,779	\$ 40,145
Cush and Cush Oque (monis	<del>+ 27,000</del>	<del>Ф 100,010</del>	<del>+ 100,777</del>	Ψ 10,110
Liabilities:				
Amounts held for others	\$ 37,606	\$ 133,318	\$ 130,779	\$ 40,145
PERFORMANCE BOND				
Assets:				
Cash and cash equivalents	\$ 58,470	\$ 34,067	\$ 50,889	\$ 41,648
Liabilities:				
Amounts held for others	\$ 58,470	\$ 34,067	\$ 50,889	\$ 41,648
SENIOR CENTER				
Assets:				
Cash and cash equivalents	\$ 13,678	\$ 15,956	\$ 20,882	\$ 8,752
Liabilities:				
Due to others	\$ 13,678	\$ 15,956	\$ 20,882	\$ 8,752
TOTAL AGENCY FUNDS				
Assets:				
Cash and cash equivalents	\$ 109,754	\$ 183,341	\$ 202,550	\$ 90,545
Liabilities:				
Amounts held for others	\$ 109,754	\$ 183,341	\$ 202,550	\$ 90,545
	,	,,- :-	. ===,===	, , , , , , , ,



# CAPITAL ASSETS USED IN THE OPERATION OF GOVERNMENTAL FUNDS - SCHEDULE BY CATEGORY

June 30, 2007

## **Governmental funds capital assets:**

Land	\$ 9,610,993
Construction in progress	226,310
Buildings and improvements	24,923,321
Furniture and equipment	7,310,586
Infrastructure	33,784,269
Total	\$ 75,855,479

## SCHEDULE OF PROPERTY TAXES LEVIED, COLLECTED AND OUTSTANDING For the Year Ended June 30, 2007

						Lawful C	Corre	ections				
Grand List Year			Current Levy		Additions Deletions			Transfers to Suspense			Balance to be Collected	
1990	\$	10,812	\$	_	\$	_	\$	_	\$	_	\$	10,812
1991	Ψ	10,819	Ψ	_	Ψ	_	Ψ	_	Ψ	_	Ψ	10,819
1992		10,641		_		_		_		_		10,641
1993		5,316		_		-		_		_		5,316
1994		1,487		_		_		_		_		1,487
1995		6,715		-		-		-		-		6,715
1996		6,819		-		-		-		-		6,819
1997		6,819		-		-		-		-		6,819
1998		6,957		-		-		-		-		6,957
1999		10,221		-		-		-		-		10,221
2000		13,757		-		-		-		-		13,757
2001		22,753		-		-		395		2,115		20,243
2002		32,891		-		-		280		4,786		27,825
2003		33,769		-		-		288		3,587		29,894
2004		144,124		-		246		6,068		1,874		136,428
2005		-		21,257,035		105,166		83,588		-		21,278,613
	\$	323,900	\$	21,257,035	\$	105,412	\$	90,619	\$	12,362		21,583,366

			Colle	ection	S								
	Taxes	Taxes Interest			Liens and Fees		Total	Balance Uncollected June 30, 2007		Refund Balance June 30, 2007		Taxes Receivable June 30, 2007	
\$	_	\$	-	\$	_		_	\$	10,812	\$	-	\$	10,812
7	_	_	_	_	_		_	-	10,819	-	_	,	10,819
	_		_		_		_		10,641		_		10,641
	_		-		-		-		5,316		-		5,316
	-		-		-		-		1,487		-		1,487
	-		-		-		_		6,715		-		6,715
	-		-		-		-		6,819		-		6,819
	-		-		-		-		6,819		-		6,819
	-		-		-		-		6,957		-		6,957
	-		-		-		-		10,221		-		10,221
	-		-		-		-		13,757		-		13,757
	3,642		1,126		30		4,798		16,601		-		16,601
	7,730		2,007		60		9,797		20,095		-		20,095
	7,371		1,813		273		9,457		22,523		-		22,523
	80,653		19,591		1,471		101,715		55,775		771		56,546
	21,081,196		50,757		9,551		21,141,504		197,417		2,156		199,573
\$	21,180,592	\$	75,294	\$	11,385	\$	21,267,271	\$	402,774	\$	2,927	\$	405,701

### Statistical Section

This part of the Town of Hebron, Connecticut's comprehensive annual financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the government's overall financial health.

#### **Contents**

#### Financial Trends

These schedules contain trend information to help the reader understand how the government's financial performance and well-being have changed over time.

65

#### Revenue Capacity

These schedules contain information to help the reader assess the government's most significant local revenue source, the property tax.

74

#### **Debt Capacity**

These schedules present information to help the reader assess the affordability of the government's current levels of outstanding debt and the government's ability to issue additional debt in the future.

78

#### Demographic and Economic Information

These schedules offer demographic and economic indicators to help the reader understand the environment within which the government's financial activities take place.

81

#### **Operating Information**

These schedules contain service and infrastructure data to help the reader understand how the information in the government's financial report relates to the services the government provides and the activities it performs.

84

## Net Assets By Component Last Five Fiscal Years (accrual basis of accounting)

	Fiscal Year								
	2003	2004	2005	2006	2007				
Governmental Activities:									
Invested in capital assets, net of	\$ 17,299,050	\$ 20,003,688	\$ 22,707,909	\$ 25,359,165	\$ 44,095,965				
related debt									
Restricted	3,826	3,826	10,451	10,160	10,432				
Unrestricted	10,607,073	10,227,718	9,106,078	7,659,232	7,905,728				
Total governmental activities,									
net assets	\$ 27,909,949	\$ 30,235,232	\$ 31,824,438	\$ 33,028,557	\$ 52,012,125				

GASB Statement No. 34 Implemented in Fiscal Year 2003

<sup>\*</sup> Phased in infrastructure provision of GASB No. 34.

# Changes In Net Assets Last Five Fiscal Years (accrual basis of accounting)

	Fiscal Year									
Expenses:	2003	2004	2005	2006	2007					
Governmental activities:										
General government	\$ 2,212,572	\$ 2,259,507	\$ 3,204,086	\$ 3,034,214	\$ 3,387,354					
Public safety	848,411	1,194,861	595,449	1,106,363	1,025,330					
Public works	1,983,301	983,186	1,195,059	1,182,723	1,415,397					
Civic and human service	751,237	909,621	947,381	1,088,213	1,306,503					
Planning and land use	420,231	195,955	124,598	141,343	168,871					
Education	16,592,272	18,266,488	19,380,264	21,179,900	22,300,802					
Sewer fees	-	289,876	263,122	399,457	387,373					
Library	361,601	-	-	-	-					
Interest on long-term debt	498,286	513,406	331,254	320,479	489,084					
Total governmental activities										
expenses	23,667,911	24,612,900	26,041,213	28,452,692	30,480,714					
Program revenue:										
Governmental activities:										
Charges for services:										
General government	430,563	702,880	757,664	739,841	578,297					
Public safety	-	145,052	130,362	158,018	18,999					
Public works	464,307	368,740	391,648	423,401	442,088					
Civic and human service	107,206	417,296	424,401	469,445	702,997					
Planning and land use	337,975	56,569	50,238	39,977	57,494					
Sewer fees	-	442,549	88,690	113,019	59,497					
Education	181,841	54,456	20,699	22,421	233,331					
Library	36,671	-	-	-	,					
Operating grants and contributions:										
General government	20,079	28,497	25,425	27,811	35,542					
Public safety	2,878	401,851	5,882	1,725	15,597					
Public works	165,943		-	50,000	-					
Civic and human service	488,590	42,013	46,313	51,585	43,711					
Planning and land use	34,993		50,020	-	-					
Education	6,047,791	5,562,522	5,864,425	5,721,448	5,761,297					
Library	7,369	-	-	-	· · ·					
Interest on long-term debt	5,094	-	_	_	-					
Capital grants and contributions:										
General government	_	-	836,000	_	-					
Public safety	_	566,772	139,300	157,635	168,934					
Public works	581,850	48,560	77,037	679,819	221,346					
Civic and human service	-	12,000	-	-	-					
Education	-	97,262	-	3,200	-					
Total governmental activities										
program revenue	8,913,150	8,947,019	8,908,104	8,659,345	8,339,130					

	Fiscal Year								
	2003	2004	2005	2006	2007				
Net (expense) revenue:									
Governmental activities	(14,754,761)	(15,665,881)	(17,133,109)	(19,793,347)	(22,141,584)				
General revenues and other changes in net assets:									
Governmental activities:									
Property taxes	15,295,941	16,694,553	17,854,964	20,118,860	21,457,967				
Grants and contributions not restricted									
to specific programs	387,636	570,579	670,633	540,871	895,606				
Unrestricted investment earnings	180,439	102,932	196,718	337,735	488,997				
Other	66,437	-	-	-	,				
Total governmental activities -	-								
general revenue	15,930,453	17,368,064	18,722,315	20,997,466	22,842,570				
Changes in net assets:									
Governmental activities	\$ 1,175,692	\$ 1,702,183	\$ 1,589,206	\$ 1,204,119	\$ 700,986				

Program Revenues by Function/Program Last Five Fiscal Years\*

(accrual basis of accounting)

	Fiscal Year										
Function / Program	2003			2004		2005		2006		2007	
Governmental activities:											
General government	\$	494,682	\$	731,377	\$	1,619,089	\$	767,652	\$	613,839	
Public safety		2,878		1,113,675		275,544		317,378		203,530	
Civic and human service		973,858		471,309		470,714		521,030		746,708	
Planning and land use		-		56,569		100,258		39,977		57,494	
Public works		1,212,100		417,300		468,685		1,153,220		663,434	
Sewer fees		-		442,549		88,690		113,019		59,497	
Education		6,229,632		5,714,240		5,885,124		5,747,069		5,994,628	
Total governmental											
activities	\$	8,913,150	\$	8,947,019	\$	8,908,104	\$	8,659,345	\$	8,339,130	

GASB Statement No. 34 implemented in fiscal year 2003.

### Fund Balances, Governmental Funds Last Ten Fiscal Years (modified accrual basis of accounting)

	1998			1999	2000	2001	
General Fund:							
Reserved	\$	-	\$	-	\$ -	\$ -	
Designated		437,854		470,785	686,780	534,165	
Unreserved		1,974,584		2,354,881	2,337,768	2,597,292	
<b>Total General Fund</b>		2,412,438		2,825,666	3,024,548	3,131,457	
All Other Governmental Funds:							
Reserved		n/a		n/a	n/a	n/a	
Unreserved, reported in:							
Special revenue funds		n/a		n/a	n/a	n/a	
Debt service funds		n/a		n/a	n/a	n/a	
Capital projects funds		n/a		n/a	n/a	n/a	
Total all other							
government funds	\$	-	\$	-	\$ -	\$ 	

n/a - Information not available.

Fiscal Year

	2002		2003		2004		2005		2006		2007
\$	-	\$	62,330	\$	52,535	\$	27,364	\$	53,327	\$	158,472
·	287,417	·	-	·	-	·	-	·	-	·	-
	2,505,442		2,438,320		3,346,590		3,271,636		3,720,080		2,597,544
	2,792,859		2,500,650		3,399,125		3,299,000		3,773,407		2,756,016
	n/a	\$	13,858	\$	13,455	\$	23,876	\$	328,790	\$	17,037
	n/a		2,107,440		2,260,857		1,458,181		979,435		1,119,956
	n/a		1,374,730		998,709		1,296,856		1,309,526		1,973,359
	n/a		1,472,284		973,022		528,468		(317,989)		718,858
\$		\$	4,968,312	\$	4,246,043	\$	3,307,381	\$	2,299,762	\$	3,829,210

#### Changes In Fund Balances, General Fund Last Ten Fiscal Years

(modified accrual basis of accounting)

	Fiscal Year							
		1998		1999		2000		2001
Revenues:								_
Property taxes, interest and liens, net	\$	10,982,899	\$	11,341,197	\$	12,119,887	\$	13,279,177
Intergovernmental		5,683,073		5,880,584		6,034,294		5,886,108
Charges for services		355,634		412,206		360,264		353,497
Interest and dividends		200,829		210,686		309,130		339,521
Other		29,122		30,085		27,943		53,838
Total revenues		17,251,557		17,874,758		18,851,518		19,912,141
Expenditures:								
General Government		1,906,864		1,933,507		2,077,609		2,180,236
Public Safety		355,811		393,285		404,889		436,003
Public Works		679,409		684,255		717,577		776,494
Recreation, Library, Health and welfare		270,747		287,948		308,200		350,572
Education		11,932,971		12,345,030		13,084,437		13,655,406
Debt service:								
Principal		1,317,717		1,423,030		1,629,533		2,037,789
Interest		-		-		-		-
Capital outlay		-		-		-		-
Total expenditures		16,463,519		17,067,055		18,222,245		19,436,500
Excess of revenues (under)								
expenditures		788,038		807,703		629,273		475,641
Other financing sources (uses):								
Transfers in		404,000		433,940		489,000		492,685
Transfers out		-		-		-		-
Issuance of long-term debt		-		-		-		-
Payment to refunded bond escrow agent		-		-		-		-
Capital leases		-		-		-		
Total other financing sources								
(uses)		404,000		433,940		489,000		492,685
Net changes in fund balance	\$	1,192,038	\$	1,241,643	\$	1,118,273	\$	968,326
Debt service as a percentage of noncapital								
expenditures		8.7%	)	9.1%	)	9.8%	1	11.7%

					Fisca	al Yea	r				
	2002		2003		2004		2005		2006		2007
\$	14,086,868	\$	15,515,740	\$	17,221,736	\$	18,153,603	\$	20,016,475	\$	21,310,125
·	5,879,408	·	5,746,164	·	5,673,008		6,089,563		6,694,079	•	6,776,104
	800,582		691,481		809,934		755,233		766,632		538,062
	158,370		80,988		62,780		118,258		253,272		279,337
	96,801		348,896		111,787		66,087		220,358		325,535
	21,022,029		22,383,269		23,879,245		25,182,744		27,950,816		29,229,163
	1,761,357		2,020,975		2,747,131		2,883,601		2,879,816		3,043,270
	581,468		620,773		603,779		566,611		665,976		559,211
	1,212,304		1,406,689		814,819		922,383		883,238		853,377
	637,915		670,083		454,255		454,255		502,302		539,306
	14,095,433		15,181,367		17,284,521		18,643,775		20,721,940		21,795,507
	1,857,885		1,773,776		1,009,396		1,070,485		1,181,795		1,206,575
	-		, , , <u>-</u>		451,459		300,333		390,682		444,027
	-		-		71,125		106,075		-		-
	20,146,362		21,673,663		23,436,485		24,947,518		27,225,749		28,441,273
	875,667		709,606		442,760		235,226		725,067		787,890
	575,753		797,639		897,000		1,264,183		1,205,000		530,000
	-		(1,861,783)		(813,397)		(1,761,796)		(1,455,660)		(2,335,281)
	-		-		-		5,720,000		-		-
	-		-		-		(5,663,813)		-		-
	-		-		71,125		106,025		-		-
	575,753		(1,064,144)		154,728		(335,401)		(250,660)		(1,805,281)
\$	1,451,420	\$	(354,538)	\$	597,488	\$	(100,175)	\$	474,407	\$	(1,017,391)
	_				_		_				
	10.2%	ó	8.9%		6.7%	)	5.8%	1	6.1%		6.29

Assessed Value and Estimated Actual Value of Taxable Property Last Ten Fiscal Years (Unaudited)

Fiscal Year	Real Estate Residential Property	Personal and Motor Vehicle	Total Taxable Assessed Value	Percent Growth	Total Direct Tax Rate	Estimated Actual Taxable Value	Assessed Value as a Percentage of Actual Value
1998	\$ 318,995,111	\$ 43,128,948	\$ 362,124,059	3.80%	29.49	\$ 517,320,084	70.00%
1999	329,099,730	45,320,492	374,420,222	3.40%	29.49	534,886,031	70.00%
2000	340,054,901	48,959,674	389,014,575	3.90%	30.09	555,735,107	70.00%
2001	356,500,834	53,622,784	410,123,618	5.43%	31.21	585,890,883	70.00%
2002	366,909,231	57,758,518	424,667,749	3.55%	32.24	606,668,213	70.00%
2003	483,990,880	61,293,986	545,284,866	28.40%	27.69	778,978,380	70.00%
2004	504,730,314	64,709,497	569,439,811	4.43%	30.34	813,485,445	70.00%
2005	514,702,780	72,123,776	586,826,556	3.05%	31.48	838,323,651	70.00%
2006	526,561,760	75,816,880	602,378,640	2.65%	33.24	860,540,914	70.00%
2007	769,892,600	77,251,692	847,144,292	40.63%	26.27	1,210,206,131	70.00%

Source: Town Records

#### Principal Property Taxpayers Current Year and Nine Years Ago (Unaudited)

		2007			1998	
			Percentage			Percentage
			of Total City			of Total City
	Taxable		Taxable	Taxable		Taxable
	Assessed		Assessed	Assessed		Assessed
Taxpayer	Value	Rank	Value	Value	Rank	Value
Blackledge Country Club Inc.	\$ 4,590,495	1	0.54%	\$ 1,673,920	3	0.43%
Connecticut Light & Power Co.	4,385,670	2	0.73%	3,046,010	1	0.78%
Footehills Farm Inc.	2,879,740	3	0.48%	500,930	5	0.13%
Village Shoppes LLC	2,117,360	4	0.35%	1,761,650	2	0.45%
Birmingham Utilities	1,782,850	5	0.30%	254,770	6	0.07%
Hebron Properties LLC	1,539,500	6	0.26%	-	n/a	-
B.I.S.S. Inc.	1,490,290	7	0.25%	698,380	4	0.18%
Loveland Farms LLC	1,434,230	8	0.24%	-	n/a	-
Blackledge East LLC	1,334,400	9	0.22%	-	n/a	-
Hebron Country Manor Limited	1,186,160	10	0.20%		n/a	
Total	\$ 22,740,695		3.78%	\$ 7,935,660		2.04%

Source: Town Records

Property Tax Levies And Collections Last Ten Fiscal Years (Unaudited)

Collected Within the Fiscal Year of the Levy Taxes Levied for the Percentage Fiscal Year Ended June 30: Grand List Year Tax Year Amount of Levy 1998 1996 \$ 97.45 10,859,330 \$ 10,582,386 1999 1997 11,261,776 11,001,916 97.69 2000 1998 12,014,048 11,773,215 98.00 2001 1999 97.80 13,062,281 12,790,589 2002 2000 13,908,809 13,666,424 98.30 2003 2001 15,217,997 14,990,901 98.50 2002 99.00 2004 17,057,580 16,882,110 2005 2003 17,251,099 17,113,179 99.20 99.30 2006 2004 19,799,849 19,655,726 2007 2005 21,278,613 21,081,196 99.10

Source: Town Tax Records

**Note:** The above information presents the information for each period for which it is levied. A tax levy provides taxes remitted in the following year.

		Total Collections to Date									
C	ollections in										
5	Subsequent			Percentage							
	Years		Amount	of Levy							
\$	270,125	\$	10,852,511	99.94%							
	253,041		11,254,957	99.94%							
	233,876		12,007,091	99.94%							
	261,471		13,052,060	99.92%							
	228,629		13,895,053	99.90%							
	207,986		15,198,887	99.87%							
	150,310		17,032,420	99.85%							
	111,522		17,224,701	99.85%							
	80,653		19,736,379	99.68%							
	_		21,081,196	99.07%							

#### Ratios of Net General Bonded Debt Outstanding by Type Last Ten Fiscal Years (Unaudited)

Governmental Activities General Less Amount Net Percentage of Debt Obligation Fiscal Available in General Actual Property Per Bonds Year Debt Service Bonded Debt Value Capita 1997 11,472,375 \$ 1,296,566 \$ 10,175,809 2.04% 1,296 11,957,839 1998 1,317,717 10,640,122 2.06% 1,330 1999 10,646,398 1,423,030 9,223,368 1.72% 1,137 2000 16,287,615 1,629,533 14,658,082 2.64% 1,702 2001 24,219,714 2,037,789 22,181,925 3.79% 2,534 2002 27,672,084 1,857,885 25,814,199 4.26% 2,868 2003 28,473,024 1,773,776 26,699,248 3.43% 2,958 2004 25,811,184 1,460,855 24,350,329 2.99% 2,698 2005 26,175,655 1,370,818 24,804,837 2.96% 2,742 2006 29,130,677 1,309,526 3,025 27,821,151 2.80% 2007 26,259,600 2,855 27,821,151 1,561,551 2.16%

Note: Details regarding the Town's outstanding debt may be found in the notes to the basic financial statements.

Direct Governmental Activities Debt For the Year Ended June 30, 2007 (Unaudited)

Governmental Unit	Debt Outstanding
Governmental Cint	Outstanding
General obligation debt	\$ 27,821,151
Less school construction grants receivable - principal portion only	
Total direct debt	\$ 27,821,151

**Source:** Town Records

**Note:** School construction grants are receivable in substantially equal installments over the

life of outstanding school bonds, obtained from the Office of Policy and Management,

State of Connecticut.

## COMPUTATION OF LEGAL DEBT LIMITATION June 30, 2007

Total tax collections (including interest and lien fees) for the year ended June 30, 2007	\$ 21,267,271
Reimbursement for revenue loss: Tax relief for elderly	26,078
Base	\$ 21,293,349
Debt limit	\$ 149,053,443

	General			Urban	Unfunded Pension Benefit
Debt Limitation*	 Purpose	Schools	Sewer	Renewal	Obligation
2-1/4 times base	\$ 47,910,035	\$ _	\$ _	\$ _	\$ -
4-1/2 times base	-	95,820,071	-	-	-
3-3/4 times base	-	-	79,850,059	-	-
3-1/4 times base	-	_	-	69,203,384	-
3 times base	-	_	-	-	63,880,047
Total debt limitation	 47,910,035	95,820,071	79,850,059	69,203,384	63,880,047
Debt as defined by statute:					
Bonds and notes payable	2,220,000	4,495,000	3,127,347	-	-
Bonds authorized but not issued, issue dates not yet established	 500,000	8,550,940	-	-	-
Total indebtedness	2,720,000	 13,045,940	3,127,347	 -	 
Debt Limitation in excess					
of indebtedness	\$ 45,190,035	\$ 82,774,131	\$ 76,722,712	\$ 69,203,384	\$ 63,880,047

#### Demographic and Economic Statistics Last Ten Fiscal Years (Unaudited)

Fiscal							
Year							
Ended		Personal	Per Capita	Median	School	Unemployment(*)	
June 30	Population	Income	Income	Age	Enrollment	Rate	
1998	8,000	n/a	\$ 24,818	35.9	1,618	4.1%	
1999	8,115	\$ 75,138	30,717	36.2	1,664	2.5%	
2000	8,610	n/a	n/a	36.8	1,701	2.7%	
2001	8,753	n/a	n/a	37	1,725	1.6%	
2002	9,000	78,150	32,550	37.5	1777	2.0%	
2003	9,025	n/a	n/a	38	1839	3.3%	
2004	9,025	n/a	n/a	38.5	1928	4.3%	
2005	9,047	84,219	36,089	39	1959	3.6%	
2006	9,198	85,730	36,797	39.5	2,019	3.9%	
2007	9,238	86,827	36,797	39.5	2,089	3.9%	

Source: Town Records

(\*) Source: Connecticut Department of Labor, By Town, Not Seasonally Adjusted.

n/a - Information not available.

#### Principal Employers Current Year and Nine Years Ago (Unaudited)

		2008		1998				
			Percentage			Percentage		
			of Total Town			of Total Town		
Employer	Employees	Rank	Employment	Employees	Rank	Employment		
RHAM	211	1	13.6	N/A	NA	N/A		
Town of Hebron	70	2	4.4	N/A	NA	N/A		
Ted's Supermarket	68	3	4.3	N/A	NA	N/A		
Country Carpenters	26	4	1.6	N/A	NA	N/A		
Hebron Pharmacy	24	5	1.5	N/A	NA	N/A		
Staff Mates	15	6	1.0	N/A	NA	N/A		
Children's Discovery Center	13	7	0.8	N/A	NA	N/A		
Route 85 Lumber	10	8	0.6	N/A	NA	N/A		
Blackledge Country Club	10	9	0.6	N/A	NA	N/A		
Fireside Supply	10	10	0.6	N/A	NA	N/A		

Sources: Town Records

n/a Information not available

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## Full-Time Equivalent Town Government Employees By Functions/Programs Last Ten Fiscal Years

(Unaudited)

	Full-Time Equivalent Employees as of June 30								
	20	007	2006	2005	2004				
Functions/Program	'								
Governmental Services:									
Legislative	\$	- \$	- \$	- \$	_				
City Manager	Ψ	1	1	1	1				
City Clerk		2	2	2.	2				
Personnel		- 1	1	1	1				
Finance		3	3	3	3				
Building Safety		2	2	2	2				
Planning		2	2	2	2				
Facility Mgmt		1	1	1	1				
Community Development									
Parks and Recreation:									
General & Administrative		2	2	2	2				
Recreation		1	1	1	1				
Fire:									
Firefighters and Officers		2	2	2	2				
Public Works:									
Administration		1	1	1	1				
Street Maintenance		12	12	12	12				
Water:									
Administration		1	1	1	1				
Total	\$	31 \$	31 \$	31 \$	31				

Source: Town Records

n/a - Information not available

2003		e Equivalent Employees a		1999	1998
\$ - \$	- \$	- \$	- \$	- \$	_
1	1	1	1	1	1
2	2	2	2	2	2
1	1	1	1	1	1
3	2	2	2	2	2
2	2	2	2	2	2
2	2	2	2	2	2
1	1	1	1	1	1
2	2	2	2	2	2
1	1	1	1	1	1
2					
1	1	1	1	1	1
12	12	11	11	11	11
1	1	1	1	1	1
\$ 31 \$	28 \$	27 \$	27 \$	27 \$	27

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## McGladrey & Pullen

Certified Public Accountants

# REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF THE FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Members of the Board of Finance Town of Hebron, Connecticut

We have audited the basic financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Town of Hebron, Connecticut (the "Town") as of and for the year ended June 30, 2007, which collectively comprise the Town of Hebron, Connecticut's basic financial statements, and have issued our report thereon dated January 8, 2008. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in "Government Auditing Standards," issued by the Comptroller General of the United States.

Internal Control Over Financial Reporting: In planning and performing our audit, we considered the Town of Hebron, Connecticut's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinions on the basic financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Town of Hebron, Connecticut's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the Town of Hebron, Connecticut's internal control over financial reporting.

Our consideration of internal control over financial reporting was for the limited purpose described in the preceding paragraph and would not necessarily identify all deficiencies in internal control over financial reporting that might be significant deficiencies or material weaknesses. However, as discussed below, we identified a deficiency in internal control over financial reporting that we consider to be a significant deficiency.

A control deficiency exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent and detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the Town's ability to initiate, authorize, record, process, or report financial data reliably in accordance with generally accepted accounting principles such that there is more than a remote likelihood that a misstatement of the Town's financial statements that is more than inconsequential will not be prevented or detected by the Town's internal control. We consider the deficiency described in the accompanying schedule of findings and questioned costs to be a significant deficiency in internal control over financial reporting (Item IC07-1).

A material weakness is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood that a material misstatement of the financial statements will not be prevented or detected by the Town's internal control.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control that might be significant deficiencies and, accordingly, would not necessarily disclose all significant deficiencies that are also considered to be material weaknesses. However, we do not believe that the significant deficiency described above is a material weakness.

The Town of Hebron, Connecticut's response to the findings identified in our audit is described in the accompanying Schedule of Findings and Questioned Costs. We did not audit the Town's response and accordingly, we express no opinion on it.

Compliance and Other Matters: As part of obtaining reasonable assurance about whether the Town of Hebron, Connecticut's basic financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under "Government Auditing Standards."

We noted certain matters that we reported to management of the Town of Hebron, Connecticut in a separate letter dated January 8, 2008.

This report is intended solely for the information and use of management, the Board of Finance of the Town of Hebron, Connecticut, state awarding agencies and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties.

McGladrey of Pullen, LLP

New Haven, Connecticut January 8, 2008

## McGladrey & Pullen

Certified Public Accountants

## REPORT ON COMPLIANCE WITH REQUIREMENTS APPLICABLE TO EACH MAJOR PROGRAM, ON INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE WITH THE STATE SINGLE AUDIT ACT AND ON THE SCHEDULE OF AWARDS/EXPENDITURES OF STATE FINANCIAL ASSISTANCE

To the Members of the Board of Finance Town of Hebron, Connecticut

#### **Compliance**

We have audited the compliance of the Town of Hebron, Connecticut with the types of compliance requirements described in the "Office of Policy and Management Compliance Supplement to the State Single Audit Act" that are applicable to each of its major state programs for the year ended June 30, 2007. The major state programs are identified in the summary of auditor results section of the accompanying schedule of state single audit compliance findings and questioned costs. Compliance with the requirements of laws, regulations, contracts and grants applicable to each of its major state programs is the responsibility of the Town of Hebron, Connecticut's management. Our responsibility is to express an opinion on compliance based on our audit.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in "Government Auditing Standards," issued by the Comptroller General of the United States; and the State Single Audit Act (C.G.S. Sections 4-230 to 4-236). Those standards and the State Single Audit Act require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major state program occurred. An audit includes examining, on a test basis, evidence about the Town of Hebron, Connecticut's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination on the Town of Hebron, Connecticut's compliance with those requirements.

In our opinion, the Town of Hebron, Connecticut complied, in all material respects, with the requirements referred to above that are applicable to each of its major state programs for the year ended June 30, 2007.

#### **Internal Control Over Compliance**

The management of the Town of Hebron, Connecticut is responsible for establishing and maintaining effective internal control over compliance with requirements of laws, regulations, contracts and grants applicable to state programs. In planning and performing our audit, we considered the internal control over compliance with requirements that could have a direct and material effect on a major state program in order to determine our auditing procedures for the purpose of expressing our opinion on compliance but, not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the Town of Hebron, Connecticut's internal control over compliance.

A control deficiency in an entity's internal control over compliance exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect noncompliance with a type of compliance requirement of a state program on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the entity's ability to administer a state program such that there is more than a remote likelihood that noncompliance with a type of compliance requirement of a state program that is more than inconsequential will not be prevented or detected by the entity's internal control.

A material weakness is a significant deficiency or a combination of significant deficiencies, that results in more than a remote likelihood that material noncompliance with a type of compliance requirement of a state program will not be prevented or detected by an entity's internal control.

Our consideration of the internal control over compliance was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control that might be significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above.

#### Schedule of Awards/Expenditures of State Financial Assistance

We have audited the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Town of Hebron, Connecticut as of and for the year ended June 30, 2007, and have issued our report thereon dated January 8, 2008. Our audit was performed for the purpose of forming opinions on the financial statements that collectively comprise the Town of Hebron, Connecticut's basic financial statements. The accompanying schedule of awards/expenditures of state financial assistance is presented for purposes of additional analysis as required by the State Single Audit Act and is not a required part of the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, is fairly stated, in all material respects, in relation to the basic financial statements taken as a whole.

This report is intended solely for the information and use of management, the Board of Finance of the Town of Hebron, Connecticut, the Office of Policy and Management, and state awarding agencies and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties.

McGladrey of Pullen, LLP

New Haven, Connecticut January 8, 2008

#### SCHEDULE OF AWARDS/EXPENDITURES OF STATE

FINANCIAL ASSISTANCE

For the Year Ended June 30, 2007

State Grantor/Pass-Through Grantor/Program Title	State Program Identification Number	State Awards/ Expenditures
g		-
Office of Policy and Management		
Property Tax-Reimbursement-Disability Exemption	11000-OPM20600-17011	\$ 907
Property Tax Relief for Veterans	11000-OPM20600-17024	3,100
Property Tax Relief for Totally Disabled	11000-OPM20600-17018	26,078
Property Tax Relief for Manufacturing, Machinery	11000 011120000 17010	20,070
and Equipment and Commercial Vehicles	11000-OPM20600-17031	4,301
Property Tax Relief for Homeonwers	11000-OPM20600-17086	36,457
Troperty Tax Relief for Holliconwers	11000 011120000 17000	70,843
		· · · · · · · · · · · · · · · · · · ·
Department of Education	11000 GDE (4270 17072	2.045
Child Nutrition Program	11000-SDE64370-16072	3,965
State Funds for Tech. Infrastructure	12052-SDE64370-42860	65,397
Youth Services Bureau	11000-SDE64370-17052	37,075
Family Resource Centers Program	11000-SDE64370-16110	102,250
		208,687
Department of Transportation		
Town Aid Road Grants - Transportation fund	12001-DOT57131-17036	119,441
Alcohol Traffic Safety Grant	12062-DOT57533-22086	3,377
TSB Projects Account	12062-SOT57931-35304	22,013
·		144,831
Connecticut State Library		
Historic Documents Preservation Grant	12060-CSL66094-35150	12,350
State Commitmeller		
State Comptroller Boat Grant	12027-OSC15910-40211	3,280
Town Reimbursement - Tax Loss	11000-OSC15910-17004	15,546
Mashantucket Pequot/Mohegan Fund	12009-OSC15910-17005	51,267
		70,093
Commission on Culture and Tourism	11000 G1717772 1707	
Local Arts Agency Program	11000-CAT45220-17067	700
Judicial Department		
Distributions of Parking Fines	34000-JUD95162-40001	1,760
		(Continued)
See Notes to Schedule.		( = = = = = = = = = = = = = = = = = = =

#### SCHEDULE OF AWARDS/EXPENDITURES OF STATE

#### FINANCIAL ASSISTANCE, Continued

For the Year Ended June 30, 2007

	State Program	
State Grantor/Pass-Through	Identification	State Awards/
Grantor/Program Title	Number	Expenditures
Fire Prevention and Control		
Fire School Training and Education	12060-FPC36520-35180	285
Fire School Training and Education	12060-FPC36531-35180	885
		1,170
<b>Department of Economic and Community Development</b>		
Small Town Economic Assistance Program	12052-ECD46200-42411	168,684
<b>Total State Financial Assistance</b>		
Before Exempt Programs		679,118
EXEMPT PROGRAMS		
Education Equalization	11000-SDE64370-17041	5,687,553
Transportation for School Children	11000-SDE64370-17027	73,744
School Construction Principal	13010-SDE64370-40901	1,905
Excess Cost - Student Based	11000-SDE64370-17047	70,846
		5,834,048
<b>Total State Financial Assistance</b>		\$ 6,513,166
Notes Payable to the State of Connecticut		
Clean Water Fund Notes		\$ 3,127,346

See Notes to Schedule.

### NOTES TO SCHEDULE OF AWARDS/EXPENDITURES OF STATE FINANCIAL ASSISTANCE

For the Year Ended June 30, 2007

Various departments and agencies of the State of Connecticut have provided financial assistance to the Town of Hebron through grants and other authorizations in accordance with the General Statutes of the State of Connecticut.

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The accounting policies of the Town of Hebron, Connecticut conform to accounting principles generally accepted in the United States of America as applicable to governments. The following is a summary of the more significant policies relating to the aforementioned grant programs.

#### Basis of Accounting

The financial statements contained in the Town of Hebron, Connecticut's basic financial statements are prepared on the modified accrual basis of accounting.

The Schedule of Awards/Expenditures of State Financial Assistance, contained in this report, is also prepared on the modified accrual basis of accounting and on regulations established by the State of Connecticut Office of Policy and Management. In accordance with these regulations (Section 4-236-22), certain grants are not dependent on expenditure activity, and accordingly, are considered to be expended in the fiscal year of receipt. These grant program receipts are reflected as awards in the awards/expenditures column of the Schedule of Awards/Expenditures of State Financial Assistance.

As a result, certain classifications of revenues and expenditures under accounting principles generally accepted in the United States of America differ from classifications utilized for the Schedule of Awards/Expenditures of State Financial Assistance.

#### 2. LOAN PROGRAMS

In accordance with Section 23(a)(4)(F) of the regulations to the State Single Audit Act, the notes to the Schedule of Expenditures of State Financial Assistance shall include loans and loan activities. The following is a summary of the various loan program activity for the year ended June 30, 2007:

## NOTES TO SCHEDULE OF AWARDS/EXPENDITURES OF STATE FINANCIAL ASSISTANCE, Continued For the Year Ended June 30, 2007

#### Department of Environmental Protection

#### Clean Water Fund 21015-0TT14230-42318

Balance			Balance
July 1, 2006	Issued	Retired	June 30, 2007
\$ 3,715,677	\$ _	\$ 588,331	\$ 3,127,346

## SCHEDULE OF FINDINGS AND QUESTIONED COSTS For the Year Ended June 30, 2007

#### I. SUMMARY OF INDEPENDENT AUDITOR'S AUDIT RESULTS

Financial Statements				
Type of auditor's report issued: unqualified.				
Internal control over financial reporting:				
• Material weakness(es) identified?		Yes	X	_No
• Significant deficiency(ies) identified that are not considered to be material weaknesses?	X	Yes		None reported
<ul> <li>Noncompliance material to financial statements noted?</li> </ul>	<u> </u>	Yes		
State Financial Assistance		_		_
Internal control over major programs:				
<ul> <li>Material weakness(es) identified?</li> </ul>		Yes	X	No
• Significant deficiency(ies) identified that are		_		_
not considered to be material weaknesses?		Yes	X	_None reported
Type of auditor's report issued on compliance for n	najor pr	ograms	: unc	ualified.
<ul> <li>Any audit findings disclosed that are required</li> </ul>				
to be reported in accordance with Section 4-				
236-24 of the Regulations to the State Single		<b>V</b>	<b>3</b> 7	NT -
Audit Act?		Yes	X	No

## SCHEDULE OF FINDINGS AND QUESTIONED COSTS, Continued For the Year Ended June 30, 2007

• The following schedule reflects the major programs included in the state compliance audit:

	State Grant Program	State	
	Identification	Awards/ Expenditures	
State Program	Number		
Department of Education			
Family Resource Centers Program	11000-SDE64370-16110	\$ 102,250	
Department of Transportation			
Town Aid Road Grants -			
Transportation Fund	12001-DOT57131-17036	\$ 119,441	
Department of Economic and Community			
Development -			
Small Town Economic Assistance Program	12052-ECD46200-42411	\$ 168,684	

#### II. FINANCIAL STATEMENT FINDINGS

- We issued reports, dated January 8, 2008, on compliance and on internal control over financial reporting based on an audit of basic financial statements performed in accordance with the standards applicable to financial audits contained in "Government Auditing Standards."
- Our report on compliance indicated no reportable instances of noncompliance.
- Our report on internal control over financial reporting indicated a matter that we consider to be a significant deficiency. The significant deficiency is described below.

#### IC07-1. Criteria:

The Town should reconcile the bank accounts on a monthly basis. In addition, all reconciliations must be reviewed and approved by a person independent of the cash receipt and disbursement process.

#### **Condition:**

Monthly bank reconciliations were not timely performed.

## SCHEDULE OF FINDINGS AND QUESTIONED COSTS, Continued For the Year Ended June 30, 2007

#### Cause:

The Town has not reconciled the bank accounts on a monthly basis.

#### **Context:**

The Town bank reconciliations were not performed on a routine/monthly basis.

#### **Effect:**

Transactions may be recorded in error, and fraud can occur.

#### **Recommendation:**

All bank accounts should be reconciled on a month basis to the general ledger and be properly reviewed, in accordance with Town policies and procedures.

#### **Corrective Action Plan:**

The Town will implement procedures to ensure all cash accounts are reconciled timely.

## III. FINDINGS AND QUESTIONED COSTS FOR STATE FINANCIAL ASSISTANCE

#### A. Internal Controls Over Compliance

None reported.

#### **B.** Compliance Findings

None reported.

#### IV. SUMMARY OF PRIOR YEAR AUDIT FINDINGS

#### A. Internal Controls Over Compliance

None reported.

#### **B.** Compliance Findings

None reported.