



Planning and Development

Town of Hebron, CT

Welcome !

Today we are going to talk about:

- Planning Office
 - Primary Responsibilities
 - \circ Related Land Use Commissions
 - o Grant Projects
- Building Department
 - o Building Code
 - Zoning Enforcement
- Wetlands
 - o **Purpose**
 - o **Process**
- Chatham Health District
 - Services provided

Let's Get Started !



> Mike O'Leary, AICP,

Director of Planning and Development

- > Randy Blais, Building Official & ZEO
- > John Soderberg, Wetland Agent
- Louise Caisse, Administrative Secretary
- > Donna Godbout, Administrative Secretary

Outside Agencies:

> Steve Knauf, R.S., Chief Sanitarian Chatham Health District

Consultants:

- > Tom Fenton, P.E., Town Engineer Nathan L. Jacobson & Assoc.
- > John Guszkowski, AICP, Economic Development Coordinator; CME Assoc.

Department Staff











• And Howie !

Additional Staff



- * Assist the Planning and Zoning Commission
 - $\checkmark\,$ Plan of Conservation and Development
 - \checkmark Zoning and Subdivision Regulations
- * Report to the PZC on all New Development
 - \checkmark Residential
 - \checkmark Commercial
 - ✓ Municipal
- * Staff to:
 - * Zoning Board of Appeals
 - * Economic Development Commission
 - Open Space Land Acquisition Committee
- * Grants and Public Improvements

Planning Office



Planning and Zoning Commission Natalie Wood, Chair

Zoning Board of Appeals Mike McCormack, Chair

Conservation Commission Tom Loto, Chair

Economic Development Commission Neil Amwake, Chair

> Open Space Land Acquisition Committee Brian O'Connell, Chair

Land Use Commissions



Planning and Zoning Commission

- 5 Elected Regular Members
 3 Elected Alternate Members
- > Duties Defined by CT General Statutes
- Final Land Use Authority
- > Adopts the Town's Master Plan
- > Adopts Land Use Regulations
- > Approves New Development
- > Advises the Board of Selectmen



PZC Members, L to R: Devon Garner, Gerry Garfield, Natalie Wood, Frank Zitkus

Planning and Zoning Commission



- $\checkmark\,$ The Town's Master Plan and Vision Statement
- ✓ Updated Every 10 Years by State Law
 - ✓ Last prepared in 2014
 - ✓ We are 1/2 through this planning period !

Components:

- Demographics Update
- ✓ Conservation Policies
- Development Policies

As a Town, there is a need to see Where you are and how you got there...

Community Profile Section:

- \checkmark Population
- √ Age
- \checkmark Land Use
- ✓ Housing

The Town of Hebron

2014 Plan of Conservation and Development

Section 1

Community Profile

A. Community Description

The Town of Hebron, incorporated in 1708, is located in central Connecticut, approximately 20 miles southeast of Hartford. The Town is bisected by Route 66, which runs east-west through the Town, and by Route 85, which runs north-south.



The Town contains 37.5 square miles (24,000 acres of land). It has a population density of approximately 258 persons per square mile. The topography within Town is primarily rolling hills, typical of the eastem uplands of Connecticut. The Town's landscape remains traversed with numerous stonewalls as a tribute to its proud agricultural heritage, with several farms still in operation, and over 900 acres of land permanently preserved as agricultural land by farmland preservation programs. Many historically significant homes and buildings line the roads throughout the Town of Hebron.

The landscape of the Hebron is diverse, ranging from woodlands to open fields and marshlands, with many areas preserved in their natural state. Many indigenous species of vegetation and wildlife can be found throughout the Town. The terrain in Hebron ranges in elevation from 204 feet above sea level in the southwest corner of Town to 772 feet above sea level in the northeast corner. The landscape of the Town contains numerous streams within the Salmon River basin, all having high water quality.

As of the 2010 U.S. Census, the Town had a population of 9,686 people. Although still a largely rural town, Hebron has experienced significant residential growth in the past five decades once it was discovered as a highly desirable and convenient housing location. Due to these factors it is expected that Hebron's residential growth will continue to outpace general population growth of the region and the State.



Demographics



- Population through 2010 as shown in the POCD
- > Dramatic post-war growth
- Similar to many rural / suburban CT Towns
- Slower almost level growth over past decade

Demographics -Population



Beyond Total Population:

Important to look at Age Groups:

> Under age 5 group < 39%</p>
Seeing this now in school populations

Over 65 years group > 79%
 Growing interest in senior housing

> 25-34 year olds < 48% A State-wide dilemma

These changes have significant implications on Town policies, programs and services

Demographics-Age



A Look at Hebron's Land Use

60%<u>+</u> of Hebron is Developed / Committed 35% developed 25% open space

➤ 40%+ of Hebron is Vacant

Demographics – Land Use



- From 1960 2000: Hebron averaged 65 new sf building permits / year
- Since 2007:

Hebron has averaged 10 new permits / year

More interest in Mixed-Use and Senior Housing alternatives

Demographics - Housing



Conservation Plan & Policies Section:

Provides Overall Goals and Policies on the protection of Hebron's Natural Resources

Topics Include: > Stream Corridors, Wetland Soils

Goal: Protect the natural functions of stream corridors and surface waters and to maintain them in their natural state. Prevent the degradation of water quality and habitat that aquatic systems provide, and maintain natural water flow to and from all aquatic systems.



Conservation Plan & Policies:

> Agriculture

Goal: Protect and promote agriculture and farming as a viable natural resource industry and as a primary example of Hebron's rural landscape.



Conservation Plan & Policies:

> Historical Heritage

Goal: Protect and preserve Hebron's rich, historic heritage for the education, enrichment and enjoyment of all citizens and promote the environmental, economic and cultural benefits of historic preservation.



Conservation Plan & Policies: > Open Space

Goal: Maintain the open, rural character of Hebron by preserving the existing systems of natural resources, natural features and significant ecological systems. These open space resources include forests, fields, prime farmland soils, meadows, marshes, swamps, wetland soils, floodplains areas, watercourses and bodies of water.





Provides Overall Goals and Policies on the development of Hebron's Commercial Areas:

Topics Include: > Hebron's Main Street - Route 66 Goal: To provide an economically healthy, active, diverse, attractive and safe central business area that serves the shopping and service needs of the entire community.



> Hebron Green District

Goal: Historic preservation must be achieved through the use of economic and zoning incentives, allowing historically significant structures to be preserved and adaptively reused in a way that maintains the "look" and "feel" as we



that maintains the "look" and "feel", as well as, the aesthetics and character of the District.

> Village Green District

Goal: Continue to support and implement the Village Green concept to provide for a mix of land uses...and attractive to the town residents as a pleasant area to shop, eat, transact business, recreate, and, for some, to reside...with an emphasis on broadening the tax base, promoting job creation, and allowing the delivery of desirable goods and services to the town.



> Amston Village District



Goal: To preserve the ecological integrity of the Amston Village District area while recognizing the present and long-standing mixed-use pattern of development. Actively pursue cooperative public and private efforts focused on the revitalization of the District through a variety of mechanisms.

Plan of Conservation and Development Goals and Policies Need Implementation:

> Zoning Regulations

> Subdivision Regulations

> CIP and Grant Funded Municipal Projects

After the Plan...then what?

HEBRON

Zoning Regulations



Hebron Planning and Zoning Commission

- Adopted by the Planning and Zoning Commission, involving:
 - ✓ Research / Drafting Language
 - ✓ Workshops / Public Hearings
 - ✓ Final Adoption
- > Guides Land Use and Development in Hebron
- Establishes Zoning Districts
- Establishes Permitted Uses
- Sets Development Standards

Zoning Regulations



PRINCIPAL USES AND STRUCTURES

2.C.

2.0	.1. RESIDENTIAL USES	R-1	R-2	AL
1.	Single-family dwelling in the R-1 or R-2 Districts.	Zoning Permit (Staff)	Zoning Permit (Staff)	x
2.	Existing seasonal single-family dwellings in the AL District in accordance with Section 2.F.1.1.	x	x	Zoning Permit (Staff)
3.	Conversion from seasonal dwellings to year-round dwellings in the Amston Lake (AL) District in accordance with Section 2.F.1.2.	x	x	Zoning Permit (Staff)
4.	New single-family dwellings in the Amston Lake (AL) District in accordance with Section 2.F.1.3.	x	x	Special Permit (PZC)
5.	Rear lot in accordance with Section 2.F.2.	Special Permit (PZC)	Special Permit (PZC)	x
6.	Housing for the Elderly in accordance with Section 2.F.3.	Special Permit (PZC)	Special Permit (PZC)	Special Permit (PZC)
7.	Planned residential development in accordance with Section 2.F.4.	Special Permit (PZC)	x	x

Creates a List of Permitted Land Uses For each Zoning District

Establishing Zoning Districts on a Map

Zoning Regulations

- Adopted by Planning and Zoning Commission, involving:
 - ✓ Research / Drafting Language
 - ✓ Workshops/Public Hearings
 - \checkmark Final Adoption
- Standards for Dividing Land
- Standards for Open Space
- Construction Specifications for:
 - Roads, Storm Water Systems, Sewer, Sidewalks, Erosion Control, etc.

Town of Hebron Subdivision Regulations and Public Improvement Specifications



Effective Date: January 1, 2002 (As Amended Through February 12, 2011)

Subdivision Regulations

Development Issues:

- Preservation of Natural Features
- Development Areas vs. Conservation Areas
- Lot Layout
- Street Construction Standards
- Storm Water Control & Water Quality
- Health & Safety Issues



Residential Development

Development Issues:

- Consistent with the Master Plan
- Complies to Zoning Regulations
- Sufficient and Safe Parking
- Vehicular and Pedestrian Access
- Storm Drainage and Water Quality
- Amenities
 - Landscaping
 - Signage Design / Placement
 - o Lighting

Commercial Development



Commission's Other Functions:

Provides Guidance to Board of Selectmen on Planning Issues

> Makes recommendation on land purchases Makes recommendations of land sales Makes recommendation on public improvements

- Coordinates with Other Commissions
 - In Developing Master Plan
 - Provides a Member to:
 - open space committee
 - **CIP Committee**
 - **CRCOG Regional Planning Commission**
- > And.....usually looking for a few new people !

Planning and Zoning Commission



- Any municipality MAY adopt the provisions of Chapter 124 to establish a zoning commission and zoning regulations
- Municipalities are not required to have zoning
- But, If a municipality establishes a zoning commission, it MUST establish a zoning board of appeals.



Town of Hebron Zoning Map

- An Elected Board
- 5 Regular Members
- 3 Alternate Members
- Duties Set forth in the CT State Statutes
- Primary functions:
 - > Variances
 - \succ Appeals from orders of the ZEO
 - > Location permits for:
 - > Car dealerships and repairers
 - Vehicle recyclers (junk yards to you and me)
 - \succ Gas stations



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Main Role is to Rule on Applications for a Variance to a Provision of the Zoning Regulations:

What is a Variance:

- An authorization obtained from a zoning board of appeals to use property in a manner which is otherwise prohibited by the zoning regulations.
- Variances can be granted only when "exceptional difficulty or unusual hardship"
- The hardship must be unique to the subject property
- Variance must be consistent with the general purpose and intent of the zoning regulations



Economic Development Commission
PURPOSE - The purpose of the HEDC is to promote the growth of Hebron's nonresidential tax base in a manner consistent with the Town plan of development, while minimizing the impact on the existing environment or the desirable rural character of the community. The commission shall seek to promote business, which will increase tax revenues, plus provide desirable goods, services and employment opportunities.



- > 5 Appointed Regular Members
- > 2 Appointed Alternate Members
- Duties Defined by CT General Statutes
- Non-Regulatory Board
- Advises the Board of Selectmen and other Boards / Commissions on matters affecting economic development matters
- Conducts Activities that support their **Mission Statement**

Commission



Conducted a Market Study:

- Hired a Economist in 2012
- An Outside Observer and Market Expert
- Established a Working Committee
- Now used as a Framework for Economic Development Activities



- Highly educated almost 50% of adults hold a BA degree; and Affluent - median household income of \$107,000
- Household retail spending is an average of \$46,720 per year
 - Annual per household sales by Hebron businesses is low -\$9,360
 - Hebron's daytime population is 65% of total population, lower than all benchmark Towns







• There are retail and service opportunities where significant "leakage" of spending dollars are going outside of Hebron, and these potential opportunities are:

- > Durable goods
- Home and Garden stores
- > Apparel
- Eating and Drinking establishments particularly sit-down restaurants
- Gasoline Stations



Study Findings:

- Retail needs resident population
- Focus on expanding non-retail businesses, promoting more housing in and around Hebron Center
- Promote in-fill business in Hebron Center and maintain the capacity to respond to larger projects
- Promote Tourism and cross-promote other events happening in Town



Study Recommendations:

- Continually promote Hebron as a retail location
- Create / define a competitive advantage for businesses
- Relentlessly market / promote Hebron and Hebron Center
- Be focused / be patient



Activities:

Created Marketing Materials







Hebron Village Green District

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Come Grow With Us!

Hebron Village Green: The Hebron Village Green District, a mixed-use planned development located adjacent to our existing Town Center, offer a unique opportunity to participate in Hebron's growth. The project Master Plan has zoning approvals and is ready to move to the development stage.

Colebrook Village at Hebron. This new Serice Living Community in the Village Green district features independent, assisted and memory care living facilities. Offering 113 individual bouring units, this state-ofthe-art facility provides all the comfort, amenities and services needed to ensure the highest quality of life to its residents and piece of mind to their families.

Mgor improvements have been made our Main Street area in ecent years Immittee including sidewalls, steede sigli fatures, banners and bending fistricutes, banners and bending fistricutes, banners and bending mind pedestrain-fineling. It is forware aured grants that have helped many autoesses upgrade their fisquées their autoesses upgrade their fisquées at contino for shoement and services.

Hebron Economic and Community Developm 15 Gilead Street, Hebron, Connecticut 06248 www.hebronct.com | 860.455.8251 Come in we're OPEN

> Set up shop in **Hebron**



Recently the Commission had created a Hebron Promotional Video.....

https://vimeo.com/314055306

Outreach to Hebron's Current Businesses:

- > Networking Meetings
- > Business Visitations
- > Newsletters





Some Successes:

Commercial / Industrial Real Property has grown to 5.33 % of 2018 Grand List

- Largest % ever
- > 2018 Grand List shows a 2.34% increase from the previous year
 - Larger increase than most other surrounding towns
- > 2 of the top 10 taxpayers in Hebron are located on the new John E. Horton Blvd.
 - > CVS and Colebrook



Open Space Land Acquisition Committee

Created by Town Ordinance in 1998

- > Membership from Existing Town Boards:
- Board of Selectmen
- Board of Finance
- Planning and Zoning Commission
- Conservation Commission
- Parks & Recreation Commission
- Citizen Members
- Implementing Goals in the Town's Master Plan
- Natural Resource Protection; Agricultural Preservation; Recreation Areas

Open Space Land Acquisition Committee



Open Space Acquisitions by the Town Since 1998:

Michaud – 3 acres
Reid – 2.5 acres
Millstream – 19.4 acres
Daly Road – 9.4 acres
Serra – 10 acres
Fish – 47.5 acres
Alpert – 20.2 acres
Hibbert – 81.9 acres
Horton – 35 acres

Total Acquisitions – 716.9 acres

Open Space Land Acquisition Committee



Acquisition Committee

On-Going Committee Roles:

- Response to Land Owner Inquiries
- > Talk with Property Owners in Areas of Concern
- Make Recommendations to Board of Selectmen

Open Space Land Acquisition Committee

Funded by Town Capital Improvement Program Funds (CIP), and State, Regional and Federal Grants



Public Improvement Projects



Hebron Green – First Major Project





"We had to get away from the idea of parking directly in front of the building you wanted to go to. We had to get used to the idea that you had to walk a few extra feet."

Jim Celio

O REMOVE PAVEMENT

- O Relocate Parking
- O Add Green Space
- O Add Planting
- O Use of Pavement types
- O Gateway Signs
- O Pedestrian Walkways
- **O** Focal Plantings
- Connect buildings/uses through shared parking and walkways
- O Lighting/Benches
- **O** Banners
- **O** Parking Agreements
- **O** Public/ Private Partnerships



WHAT WAS SUCCESSFUL WITH THE FIRST PROJECT?

- Town and Property Owners worked together
- Improvements were obvious and public
- The project included elements that benefitted town uses, the public and local businesses

"The new green was appealing. Those of us who had been around a while thought it always looked nice. But now, people from other towns... saw this was a good place to be. It made it much, much easier to attract businesses into town" Jim Celio







WITH THE HEBRON GREEN SUCCESS WE WANTED TO TALK ABOUT ALL OF MAIN STREET





"I felt like I had never really thought about the Big Picture" Charrette Participant

"This is the first time we have ever gotten together and really talked about Main Street" Charrette Participant

Main Street Charrette

Main Street..... The Problems -

O No Place to walk
O Curb cuts and parking still dominates other parts of Main Street

- **O** No way to get from use to use
- **O** No visual connections

O Sense of place established by Hebron Green leaks out and falls apart....



Main Street

Main Street Projects

- **O** Sidewalks
- O Lights
- O Benches
- O Gateway Sign
- **O** Banners
- Curb Cut Reduction
- Façade Improvements



Main Street







"At the first mention of the sidewalks, I thought- this is the craziest thing! I thought- who would walk on the sidewalks- "Not Me!" Today, I am amazed at how many people use the sidewalks.

Troy Kelsey

Main Street

- Funding from State of Connecticut Economic Development Grants
- Program funded architect to develop designs acceptable to Town and property owner.
- Program funded façade construction with a maximum 50% match from Town
- Construction had to be completed within 1 year
- Five Main Street projects were approved and constructed

Ace Hardware on Main Street

Gina Marie's Restaurant-

Hebron Eye Care

Countryside Realty

Something Simple Cafe









"It was pretty quick after the improvements were finished that my business started to grow up to about 30% more. I was able to reinvest the money from the outdoor seating to improve the inside. The Program changed my whole opinion about Hebron"

Troy Kelsey



"Without the Façade Improvement Program, we might have been able to improve the building but not as nice- the porch would have been smaller and not as nice. The Program enabled us to bring the old charm back into the building and because of that it draws people differently." Jessica Dapsis





Parking / Pedestrian Improvements



Hebron Center Trail

Hebron Center to Air Line Trail Connector










Brownfields Remediation



Brownfield Remediation

For additional information, see: http://hebronct.com/towndepartments/planning-development/

Town's Geographic Information System is another great resource: http://www.mainstreetmaps.com/ct/h ebron/public.asp





Hebron Planned Sidewalk Extension

Other Services

Randy Blais, Hebron Building Official

- Building Department Functions are Governed by Connecticut State Statutes
- Building Code developed by the International Code Committee (ICC)
- State of CT adopts Building Code
- State Building Official Modifies Building Code for CT



Building Permit Process:

- Owner/Contractor Submits Application
 - Application
 - o **Plans**
 - Specifications
- Application is circulated among staff
- \circ Application / Plans are reviewed for Compliance
- \circ Revised information as needed
- Building Permit Issued
- o Work Can Proceed



Inspection Schedule:

- Foundation Footings
- Foundation waterproofing
- Foundation As-Built Plans
 Submitted and Reviewed
- Rough Inspections
 - Framing
 - o **Electrical**
 - o **Plumbing**
 - o Insulation
- Final Inspections
- As-Built Plans Submitted
- Inter-Department Sign-Offs
- Certificate of Occupancy Issued



Zoning Enforcement:

- Responsible for the enforcement of the Zoning Regulations:
 - > Review of Plans for Building Permits
 - Review of As-Built Plans before CO's
 - > Respond to complaints:
 - > Junk cars
 - Commercial Vehicles
 - > Number of animals
 - > Works with property owner to resolve issues
 - > Assists Town Attorney with enforcement



John Soderberg, Hebron Wetland Agent

- Wetland Protection is Required by Connecticut State Statutes
- State DEEP created a Model Wetland Regulation
- Hebron has named the Conservation Commission as the Town Wetland Agency
- The Commission has adopted local Wetlands Regulations specific to Hebron

Wetlands



Why Protect Wetlands?

- Mandated by Connecticut State Statutes
- Implements Goals found in the Town's Plan of Conservation and Development
- Wetland Soils:
 - o protects our drinking water
 - o provide stormwater control
 - o provide flood control
 - o filters storm water runoff
 - Provide recreational and wildlife corridors

Wetlands



When is a Wetland Permit Needed?

- When any activity is planned in a wetlands
- When any activity affects any watercourse or waterbody

• And activity in a Regulated Area:

- 100 feet from all wetland soils and watercourses and waterbodies
- \circ 200 feet from major watercourses
- 300 feet from wetlands of special concern

Wetlands



Wetland Application Process:

- Owner/Contractor Submits Application
 - Application
 - o **Plans**
 - Engineer and/or soils scientist report
- Application get circulated among staff and they prepare reports for applicant and Commission
- \circ Revised information as needed
- Presentation before Conservation Commission
- Commission acts on application
 Wetlands



Steve Knauf, R.S. Chief Sanitarian

- Health District serves these six towns:
 - Hebron
 - o Mariborough
 - Colchester
 - East Hampton
 - East Haddam
 - Portland



Chatham Health District

Enforces the State Public Health Code

Regulates a Wide Variety of Health Related Issues:

- Septic systems
- Well locations
- \circ Food service inspections
- o Bathing areas
- Housing and Nuisance Complaints
- Day Care Facilities
- Nail and Hair Salons



Chatham Health District

Provide Non-Regulatory Services to the Public

- Food Safety Training
- > Radon Testing
- ➢ Flu Clinics
- > Blood Pressure Clinics
- > Drinking Water Education Seminars
- > Quarterly Newsletters



Chatham Health District

Works with other affiliated Agencies of behalf of our member towns:

- Department of Public Health
- > Department of Energy and Environmental Protection
- Department of Children and Families
- Social Service Agencies
- > Town of Hebron Departments



ENVIR

Chatham Health District

DC





Planning and Development

Town of Hebron, CT

Thank you !